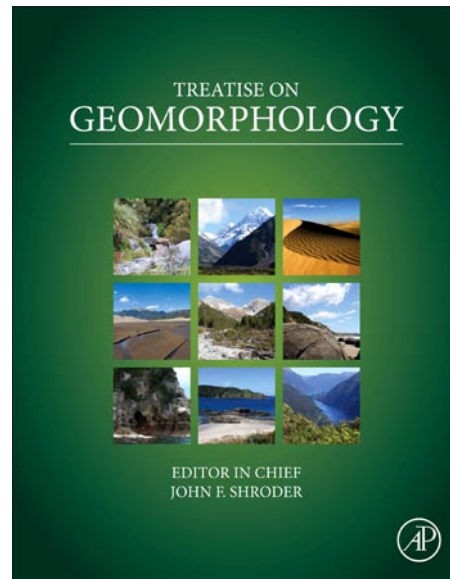


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3.10 Remote Sensing and GIS for Natural Hazards Assessment and Disaster Risk Management

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Glossary

AAL Average annual loss, or expected annual loss (EAL), is the long-term loss rate that can be obtained by summing the product of each discrete loss state with its annual frequency of occurrence over all loss states.

ADPC The Asian Disaster Preparedness Center is a non-profit organization from Bangkok, supporting the advancement of safer communities and sustainable development through implementing programs and projects that reduce the impact of disasters on countries and communities in Asia and the Pacific.

ADRC The Asian Disaster Reduction Center in Kobe, Japan has a mission to enhance disaster resilience of the

member countries, to build safe communities, and to create a society where sustainable development is possible.

AEP Annual exceedance probability is the estimated probability that an event of specified magnitude will be exceeded in any year.

ALOS Advanced Land Observing Satellite is a land observing satellite launched in January 2006 by Japan Aerospace Exploration Agency (JAXA).

APRSAP Asia-Pacific Regional Space Agency Forum was established in 1993 to enhance space activities in the Asia-Pacific region.

ArcGIS GIS software by ESRI.

ArcPad GIS software developed by ESRI for use on Mobile-GIS devices.

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ASTER Advanced Spaceborne Thermal Emission and Reflection Radiometer is a Japanese sensor that is one of five remote-sensing devices on board of the Terra satellite launched by NASA in 1999. ASTER provides high-resolution images of the Earth in 15 different bands of the electromagnetic spectrum, ranging from visible to thermal infrared light.

AVHRR Advanced Very High Resolution Radiometer is a space-borne sensor on the National Oceanic and Atmospheric Administration (NOAA) family of polar orbiting platforms.

Capacity The positive managerial capabilities of individuals, households, and communities to confront the threat of disasters (e.g., through awareness raising, early warning, and preparedness planning).

CAPRA Central American Probabilistic Risk Assessment, initiative developed by the Worldbank.

Cartosat A stereoscopic Earth observation satellite in a sun-synchronous orbit. The satellite was built, launched, and maintained by the Indian Space Research Organisation (ISRO).

CLC CORINE Land Cover. See CORINE

Consequence The expected losses in a given area as a result of a given hazard scenario.

CORINE The Corine Land Cover project is a joint initiative of the EU Commission and EU Environment Agency, which developed an available database now including ortho-rectified Landsat 7 ETM satellite images of the European territory, Land Cover, and Change definition maps.

CRED The Centre for Research on the Epidemiology of Disasters, of the Université catholique de Louvain, Belgium, specializes in the fields of international disaster and conflict health studies, with research and training activities linking relief, rehabilitation, and development, and maintains the EM-DAT database.

CVA The Capacity and Vulnerability Assessment is used as a diagnostic tool to understand problems and their underlying causes, related to the vulnerability and capacity of local communities to natural hazards.

DEM A digital elevation model is a digital model or 3-D representation of a terrain's surface created from terrain elevation data.

DGPS A differential global positioning system is an enhancement to the global positioning system that uses a network of fixed, ground-based reference stations to broadcast the difference between the positions indicated by the satellite systems and the known fixed positions.

Disaster A serious disruption of the functioning of a community or a society causing widespread human, material, economic, or environmental losses that exceed the ability of the affected community or society to cope using its own resources.

DNCA Damage, needs, and capacity assessment involves a participatory analysis of the disaster event focussing on the damages caused, the immediate needs and priorities of the affected community, and of the remaining capacities people use to cope with the adverse effects.

DRI Disaster Risk Index produced a model of factors influencing levels of human losses from natural hazards at the global scale, by the United Nations Development Programme.

DRM Disaster-risk management is the systematic process of using administrative directives, organizations, and operational skills and capacities to implement strategies, policies, and improved coping capacities in order to lessen the adverse impacts of hazards and the possibility of disaster.

DRR Disaster-risk reduction is the concept and practice of reducing disaster risks through systematic efforts to analyse and manage the causal factors of disasters, including through reduced exposure to hazards, lessened vulnerability of people and property, wise management of land and the environment, and improved preparedness for adverse events.

DSM A digital surface model is a digital model or 3-D representation of the Earth's surface and includes all objects on it.

DTM Digital terrain model is a digital model or 3-D representation of the bare ground surface without any objects like plants and buildings.

EDM Electronic distance measurement is an electronic theodolite integrated with an electronic distance meter to read slope distances from the instrument to a particular point.

EFD European Flood Directive requires EU Member States to engage their government departments, agencies, and other bodies to draw up a Preliminary Flood Risk Assessment.

EFFIS The European Forest Fire Information System supports the services in charge of the protection of forests against fires in the EU countries and provides the European Commission services and the European Parliament with updated and reliable information on wildland fires in Europe.

EIA An environmental impact assessment is an assessment of the possible positive or negative impacts that a proposed project may have on the environment, together consisting of the natural, social, and economic aspects.

Elements-at-risk Population, properties, economic activities, including public services, or any other defined values exposed to hazards in a given area. Also referred to as "assets". The amount of elements-at-risk can be quantified either in numbers (of buildings, people, etc.), in monetary value (replacement costs, market costs, etc.), area, or perception (importance of elements-at-risk).

EM-DAT Emergency Events Database, the international database on natural hazards, maintained by CRED.

ENVISAT Polar orbiting spacecraft operated by the European Space Agency possessing several instruments used to monitor the Earth's environment. Parameters measured include ozone concentration, aerosols, surface stress for earthquake potential, sea-level heights, and fires.

EO Earth observation is the gathering of information about planet Earth's physical, chemical, and biological systems, using remote sensing. It is used to monitor and

assess the status of, and changes in, the natural environment and the built environment.

ERS European radar satellite, developed and maintained by the European Space Agency (ESA).

ESRI The world's largest GIS company that develops geographic information systems (GIS) solutions that function as an integral component in nearly every type of organization.

ETOPO Topographic dataset from the NOAA NGDC, of topography and bathymetry for the entire Earth's surface.

EWS Early Warning System is the set of capacities needed to generate and disseminate timely and meaningful warning information to enable individuals, communities, and organizations threatened by a hazard to prepare and to act appropriately and in sufficient time to reduce the possibility of harm or loss.

Exposure Exposure indicates the degree to which the elements-at-risk are exposed to a particular hazard. The spatial interaction between the elements-at-risk and the hazard footprints are depicted in a GIS by simple map overlaying of the hazard map with the elements-at-risk map.

FEMA Federal Emergency Management Agency, the national organization for disaster-risk management in the USA.

Formosat Earth observation satellite operated by the National Space Organization (NSPO) of the Republic of Taiwan.

Frequency A measure of likelihood expressed as the number of occurrences of an event in a given time.

GDACS Global Disaster Alert and Coordination System, by Joint Research Center (JRC) of the European Commission.

GeoEye A commercial satellite imagery company based in Dulles, Virginia, USA.

GEM The Global Earthquake Model is a public-private partnership initiated in 2006 by the Global Science Forum of the OECD to develop global, open-source risk assessment software and tools.

Geological hazard A geological process or phenomenon that may cause loss of life, injury or other health impacts, property damage, loss of livelihoods and services, social and economic disruption, or environmental damage.

GIS A geographic information system, or geospatial information system is a system designed to capture, store, manipulate, analyze, manage, and present all types of geographically referenced data.

GMES Global Monitoring for Environment and Security initiative of the European Commission and the European Space Agency (ESA).

G-MOSAIC GMES services for Management of Operations, Situation Awareness, and Intelligence for regional Crises.

GMOSS Global Monitoring for Security and Stability is a project in the aeronautics and space priority of the EU 6th to integrate Europe's civil security research and to develop and maintain an effective capacity for global monitoring using satellite earth observation.

GPS Global positioning systems is a space-based global navigation satellite system (GNSS) that provides location and time information in all weather anywhere on or near the Earth, where there is an unobstructed line of sight to four or more GPS satellites.

GRUMP Global Rural-Urban Mapping Project is a project for generation of a gridded model with a grid cell resolution of 30 arc-seconds for global population distribution developed by the Socioeconomic Data and Applications Center (SEDAC).

GSHAP The Global Seismic Hazard Assessment Project was launched in 1992 by the International Lithosphere Program (ILP) with the support of the International Council of Scientific Unions (ICSU), and produced small-scale standardized seismic hazard maps for all seismic regions of the world.

Hazard A dangerous phenomenon, substance, human activity, or condition that may cause loss of life, injury or other health impacts, property damage, loss of livelihoods and services, social and economic disruption, or environmental damage.

Hazard zoning The subdivision of the terrain in zones that are characterized by the temporal probability of occurrence of hazardous events of a particular size and volume within a given period of time.

HAZUS Hazards US is the loss estimation software developed by the Federal Emergency Management Agency (FEMA) together with the National Institute of Building Sciences (NIBS).

HVCA Hazards, vulnerability, and capacity assessment is a method that involves a participatory analysis of historical hazard trends and present threats undertaken at the level of the community (hazard assessment). It is combined with an understanding of the underlying reasons why hazards become disasters (vulnerability assessment) and of the available resources an affected community uses to cope (capacity assessment).

Hydrometeorological hazard Process or phenomenon of atmospheric, hydrological, or oceanographic nature that may cause loss of life, injury or other health impacts, property damage, loss of livelihoods and services, social and economic disruption, or environmental damage.

ICG International Centre for Geohazards, Norway.

IFRC International Federation of Red Cross and Red Crescent Societies.

IKONOS A commercial Earth-observation satellite, and was the first to collect publicly available high-resolution imagery at 1- and 4-meter resolution. It offers multispectral (MS) and panchromatic (PAN) imagery.

ILWIS The Integrated Land and Water Information System is an open-source combined GIS and image processing software developed by ITC, and maintained by 53North.

InSAR Interferometric SAR is a radar technique used in geodesy and remote sensing. This geodetic method uses two or more synthetic aperture radar (SAR) images to generate maps of surface deformation or digital elevation, using differences in the phase of the waves returning to the satellite.

IRS Indian Remote Sensing satellites are a series of Earth Observation satellites, built, launched, and maintained by Indian Space Research Organisation. The IRS series provides many remote sensing services to India.

ITC The Faculty of Geo-Information Science and Observation of the University of Twente is an organization that provides international postgraduate education, research, and project services in the field of geo-information science and earth observation using remote sensing and GIS, located in Enschede, the Netherlands.

LANDSAT The longest running enterprise for acquisition of imagery of Earth from space. The first Landsat satellite was launched in 1972; the most recent, Landsat 7, was launched on April 15, 1999. Landsat 7 data has eight spectral bands with spatial resolutions ranging from 15 to 60 m; the temporal resolution is 16 day.

LiDAR Light Detection And Ranging is an optical remote sensing technology that can measure the distance to, or other properties of, a target by illuminating the target with light, often using pulses from a laser.

LIMES Land and Sea Integrated Monitoring for Environment and Security is an Integrated Project co-funded by the European Commission within the 6th Framework Programme – Aeronautics&Space/GMES Security.

MARSOP MARS Crop Yield Forecasting System (MCYFS) carried out by AGRI4CAST and FOODSEC actions within the Institute for the Protection and the Security of the Citizen (EU JRC).

MERIS Medium Resolution Imaging Spectrometer is one of the main instruments on board of the European Space Agency (ESA)'s Envisat platform, to observe the color of the ocean, both in the open ocean and in coastal zones.

Mobile-GIS A GIS that is running on a mobile, hand held device, which is linked to a GPS for collecting spatial and attribute data in digital format directly in the field.

MODIS Moderate Resolution Imaging Spectro-radiometer is a sensor launched into Earth's orbit by NASA in 1999 on board of the Terra (EOS AM) Satellite, and in 2002 on board of the Aqua (EOS PM) satellite, designed to provide measurements in large-scale global dynamics including changes in Earth's cloud cover, radiation budget, and processes occurring in the oceans, on land, and in the lower atmosphere.

Natural hazard A potentially damaging physical event, phenomenon, or human activity that may cause loss of life or injury, property damage, social and economic disruption, or environmental degradation. This event has a probability of occurrence within a specified period of time and within a given area, and has a given intensity.

NDVI Normalized Differential Vegetation Index is a simple numerical indicator that can be used to analyze remote sensing measurements, typically but not necessarily from a space platform, and assess whether the target being observed contains live green vegetation or not.

NOAA National Oceanic and Atmospheric Administration, USA.

OneGeology It is an international initiative of the geological surveys of the world, launched in 2007 as a

contribution to the International Year of Planet Earth, with the aim to create a web-based geological map of the world.

ORCHESTRA One of the European Union's major research and innovation projects for risk management, to help national and local governments predict and react to natural disasters by joining up national and local information systems and applications.

OSM Open Street Map is a collaborative project to create a free editable map of the world. The maps are created using data from portable GPS devices, aerial photography, other free sources, or simply from local knowledge.

PAGER Prompt Assessment of Global Earthquakes for Response, a tool for the rapid assessment of peoples exposed after an earthquake, developed by the USGS.

PALSAR Phased Array type L-band Synthetic Aperture Radar sensor on board of the Advanced Land Observing Satellite (ALOS) developed by the National Space Development Agency of Japan (NASDA).

PGA Peak ground acceleration is a measure of earthquake acceleration on the ground and an important input parameter for earthquake engineering.

PGIS Participatory GIS is encompassing participatory approaches to planning of spatial information and communication management using mobile GIS.

PML Probable maximum loss is the anticipated value of the largest loss that could result from the destruction and the loss of use of property.

Preparedness The knowledge and capacities developed by governments, professional response and recovery organizations, communities, and individuals to effectively anticipate, respond to, and recover from the impacts of likely, imminent, or current hazard events or conditions.

Prevention The avoidance of adverse impacts of hazards and related disasters.

PREVIEW Prevention, Information, and Early Warning pre-operational services to support the management of risks.

PRISM Panchromatic Remote-sensing Instrument for Stereo Mapping, on board of the Advanced Land Observing Satellite (ALOS).

Probability A measure of the degree of certainty. This measure has a value between zero (impossibility) and 1.0 (certainty). It is an estimate of the likelihood of the magnitude of the uncertain quantity, or the likelihood of the occurrence of the uncertain future event.

PSInSAR Permanent Scatterers Radar Interferometry is a relatively recent development from conventional InSAR, and relies on studying pixels that remain coherent over a sequence of interferograms.

Qualitative risk analysis An analysis that uses word form and descriptive or numeric rating scales to describe the magnitude of potential consequences and the likelihood that those consequences will occur.

Quantitative risk analysis An analysis based on numerical values of the probability, vulnerability, and consequences, and resulting in a numerical value of the risk.

QuickBird A high-resolution commercial Earth-observation satellite, owned by DigitalGlobe and launched in 2001.

RADARSAT The RADARSAT constellation is a pair of Canadian remote-sensing satellites. The constellation consists of RADARSAT-1 launched in 1995 and RADARSAT-2 launched in 2007.

RADIUS Risk assessment tools for diagnosis of urban areas against seismic disasters.

Remote sensing The acquisition of information about an object or phenomenon without making physical contact with the object. In modern usage, the term generally refers to the use of aerial sensor technologies to detect and classify objects on Earth (both on the surface and in the atmosphere and oceans) by means of propagated signals (e.g., electromagnetic radiation emitted from aircraft or satellites).

Resilience The ability of a system, community, or society exposed to hazards to resist, absorb, accommodate to, and recover from the effects of a hazard in a timely and efficient manner, including through the preservation and restoration of its essential basic structures and functions.

Resourcesat The Indian Remote Sensing (IRS) P6 satellite operated by ISRO, and includes the two remote sensing instruments known as LISS-III and AWiFS.

Response The provision of emergency services and public assistance during, or immediately after, a disaster in order to save lives, reduce health impacts, ensure public safety, and meet the basic subsistence needs of the people affected.

Risk The probability of harmful consequences or expected losses (deaths, injuries, property, livelihoods, economic activity disrupted, or environment damaged), resulting from interactions between various types of hazards and vulnerable conditions in a given area and over a specific time period.

Risk analysis The use of available information to estimate the risk to individuals or populations, property, or the environment from hazards. Risk analysis generally contains the following steps: hazard identification, hazard assessment, elements-at-risk/exposure analysis, vulnerability assessment, and risk estimation.

Risk assessment The process of risk analysis and risk evaluation.

Risk control or risk treatment The process of decision making for managing risks, and the implementation, or enforcement of risk-mitigation measures and the re-evaluation of its effectiveness from time to time, using the results of risk assessment as one input.

Risk evaluation The stage at which values and judgements enter the decision process, explicitly or implicitly, by including consideration of the importance of the estimated risks and the associated social, environmental, and economic consequences, in order to identify a range of alternatives for managing the risks.

Risk management The complete process of risk assessment and risk control (or risk treatment).

Risk perception The way people/communities/authorities judge the severity of the risk based on their personal situation, social, political, cultural, and religious background, economic level, their level of awareness, the information they have received regarding the risk, and the way they rate the risk in relation with other problems.

RiskScape New Zealand software and methodology for multi-hazard risk assessment.

Risk transfer The process of formally or informally shifting the financial consequences of particular risks from one party to another whereby a household, community, enterprise, or state authority will obtain resources from the other party after a disaster occurs, in exchange for on-going or compensatory social or financial benefits provided to that other party.

SAFER Services and applications for emergency Response, an EU GMES Emergency Response Service, with the aim to provide space-based products in support of European decision-makers facing natural and technological disasters.

SAR Synthetic aperture radar is a form of radar whose defining characteristic is its use of relative motion between an antenna and its target region to provide distinctive long-term coherent-signal variations that are exploited to obtain finer spatial resolution than is possible with conventional beam-scanning means. It originated as an advanced form of side-looking airborne radar (SLAR).

SDI Spatial data infrastructure is a framework of spatial data, metadata, users, and tools that are interactively connected in order to use spatial data in an efficient and flexible way.

SELENA SEismic Loss Estimation using a logic tree Approach, an open risk assessment package consisting of the two separate software tools SELENA (Seismic Loss Estimation using a Logic Tree Approach) and RISE (Risk Illustrator for SELENA), developed by the University of Alicante, NOSAR, and ICG.

ShakeMaps A GIS-based tool for earthquake hazard assessment, developed by the USGS in cooperation with regional seismic-network operators. ShakeMaps provides near-real-time maps of ground motion and shaking intensity after important earthquakes.

SMCE Spatial Multi-Criteria Evaluation, a tool for decision-aid and a mathematical tool allowing the comparison of different alternatives or scenarios according to many criteria, often conflicting, in order to guide the decision maker toward a judicious choice.

Societal risk The risk of multiple fatalities or injuries in society as a whole: one where society would have to carry the burden of a landslide causing a number of deaths, injuries, financial, environmental, and other losses.

SPOT Satellite Pour l'Observation de la Terre, a high-resolution, optical imaging Earth observation satellite system from France.

SRTM Shuttle Radar Topography Mission (SRTM), an international research effort that obtained digital elevation models on a near-global scale from 56°S to 60°N to generate a high-resolution digital topographic database of the Earth.

Technological hazard A hazard originating from technological or industrial conditions, including accidents, dangerous procedures, infrastructure failures, or specific human activities that may cause loss of life, injury, illness or other health impacts, property damage, loss of livelihoods

and services, social and economic disruption, or environmental damage.

TMPA TRMM Multi-satellite Precipitation Analysis.

TRMM Tropical Rainfall Measuring Mission, a joint NASA and JAXA mission to monitor and study tropical rainfall from satellite imagery.

UN-ISDR United Nations International Strategy for Disaster Risk Reduction.

UN-SPIDER United Nations Platform for Space-based Information for Disaster Management and Emergency Response.

USGS United States Geological Survey.

Ushahidi Free open-source software for co-ordinating citizen reports on a national crisis.

VDV Virtual Disaster Viewer, a crowdsourcing tool for disaster-damage assessment developed by ImageCat.

Vulnerability The conditions determined by physical, social, economic, and environmental factors or processes,

which increase the susceptibility of a community to the impact of hazards. Can be subdivided in physical, social, economical, and environmental vulnerability.

WASP Weighted Anomaly of Standardized Precipitation gives an estimate of the relative deficit or surplus of precipitation for different time intervals ranging from 1- to 6-months.

Web-GIS It is the process of designing, implementing, generating, and delivering maps on the World Wide Web with an emphasis on analysis and processing of project specific geodata and exploratory aspects.

WorldView Commercial high-resolution panchromatic satellite owned by DigitalGlobe. WorldView-2 provides commercially available panchromatic imagery of 0.5 m resolution, and eight-band multispectral imagery with 1.8 m resolution.

Abstract

The world has experienced an increasing impact of disasters in the past decades. Many regions are exposed to natural hazards, each with unique characteristics. The main causes for this increase can be attributed to a higher frequency of extreme hydro-meteorological events, most probably related to climate change and an increase in a vulnerable population. To reduce disaster losses, more efforts should be applied toward disaster-risk management, with a focus on hazard assessment, elements-at-risk mapping, and vulnerability and risk assessment, all of which have an important spatial component. Multi-hazard assessment involves the assessment of relationships between different hazards, especially concatenated or cascading hazards. The use of Earth observation (EO) products and geographic information systems (GIS) has become an integrated approach in disaster-risk management. Hazard and risk assessments are carried out at multiple scales, ranging from global to community levels. These levels have their own objectives and spatial data requirements for hazard inventories, environmental data, triggering or causal factors, and elements-at-risk. This chapter provides an overview of various forms of spatial data, and examines the approaches used for hazard and risk assessment. Specifically, hazard examples include earthquakes, windstorms, drought, floods, volcanic eruptions, landslides, and forest fires. Several approaches are also treated that have been developed to generate elements-at-risk databases with emphasis on population and building information, as these are the most used categories for loss estimation. Furthermore, vulnerability approaches are discussed, with emphasis on the methods used to define physical vulnerability of buildings and population, and indicator-based approaches used for a holistic approach, also incorporating social, economic, and environmental vulnerability, and capacity. Finally, multi-hazard risk approaches and spatial-risk visualization are addressed. Multi-hazard risk assessment is a complicated procedure, which requires spatial data on many different aspects and a multi-disciplinary approach. Within this procedure, geographers and in particular geomorphologists can play a key role, as they are able to integrate spatial information from various disciplines. The research challenge for geomorphologists is to focus on the integrated modeling of multi-hazards that share the same triggering event or occur as cascading hazards.

3.10.1 Introduction

Disasters are headline news almost every day. Most happen in far-away places and are rapidly forgotten. Others keep the attention of the world media for a longer period of time. The events that receive maximum media attention are those that hit instantaneously and cause widespread losses and human suffering, such as earthquakes, tsunamis, hurricanes, and floods. Recent examples are the Indian Ocean tsunami (2004), the earthquakes in Pakistan (2005), Indonesia (2006), China (2008), Haiti (2010), and Japan (2011), and the hurricanes in the Caribbean and the USA (2005, 2008). However, there are many serious geomorphologic hazards that have a slow onset, such as the recent drought in the Horn of Africa (2011), soil erosion, land degradation, desertification, glacial retreat,

sea-level rise, loss of biodiversity, etc. These processes and related events may cause local, regional, and global impacts in the long run, but generally receive less attention.

Disasters are defined by the United Nations International Strategy for Disaster Risk Reduction (UN-ISDR, 2004) as “a serious disruption of the functioning of a community or a society causing widespread human, material, economic or environmental losses which exceed the ability of the affected community or society to cope using its own resources”. Although the term “natural disasters” in its strict sense is not correct, as disasters are a consequence of the interaction between hazards and vulnerable societies, the term is used extensively in the literature and also in daily use.

A hazard is defined as “a potentially damaging physical event, phenomenon or human activity that may cause the loss

of life or injury, property damage, social and economic disruption or environmental degradation". This event has a probability of occurrence within a specified period of time and within a given area, and has a given intensity (UN-ISDR, 2004). Hazards can be single, sequential, or combined in their origin and effects. Each hazard is characterized by its location, area affected (size or magnitude), intensity, speed of onset, duration, and frequency. Hazards can be classified in several ways. A possible subdivision is between natural, human-induced, and human-made hazards. Natural hazards are natural processes or phenomena in the Earth's system (lithosphere, hydrosphere, biosphere, or atmosphere) that may constitute a damaging event (e.g., earthquakes, volcanic eruptions, and hurricanes). A subdivision of natural hazards relates to the main controlling factors of the hazards leading to a disaster. They may be hydro-meteorological (including floods and wave surges, storms, droughts, and related disasters such as extreme temperatures and forest/scrub fires, landslides, and snow avalanches), geophysical hazards (resulting from anomalies in the Earth's surface or subsurface, such as earthquakes, tsunamis, and volcanic eruptions), or biological hazards (related to epidemics and insect infestations). Human-induced hazards are those resulting from modifications of natural processes in the Earth's system caused by human activities that accelerate/aggravate the damage potential (e.g., land degradation, landslides, and forest fires). Human-made hazards originate from technological or industrial accidents, dangerous procedures, infrastructure failures, or certain human activities, which may cause the loss of life or injury, property damage, social and economic disruption, or environmental degradation (e.g., industrial pollution, nuclear activities and radioactivity, toxic wastes, dam failures, and transport, industrial, or technological accidents such as explosions, fires, and oil spills).

The objective of a hazard assessment is to identify the various types of hazards that may threaten a territory, and to partition the landscape in spatial zones that are characterized by different expected intensities and frequencies of hazardous processes. In a hazard assessment, several aspects should be evaluated: 1) the triggering event; 2) the areas where hazards are likely to initiate; 3) the areas where the hazards are likely to spread; and 4) the expected intensity of the hazard and its associated frequency or probability of occurrence. Hazards may impact vulnerable societies, and may result in physical and other types of damage to so called "elements-at-risk". With certain exceptions (e.g., ash clouds affecting air-traffic or oil-spills affecting marine flora and fauna), these impacted elements-at-risk are mostly located on the Earth's surface. Therefore, the relationship between the hazard events and surface processes, landforms, and materials is a key component to study. Therefore, geomorphology plays a key role in hazard and risk analysis. Geomorphology is the study of landforms and surface materials and of the processes that have formed or reshaped them. Geomorphologists investigate the evolution of landscapes, and study the history and the dynamics of landforms and the processes responsible for creating or modifying them, through a combination of field observations, physical experiments, and numerical modelling. Numerous processes that have shaped the Earth's surface can be potentially dangerous if they exceed a certain threshold

(e.g., they may result in instability and erosion on slopes and catastrophic flooding in river or coastal areas).

The study of the endogenic (volcanic eruptions or earthquakes) and exogenic (extreme meteorological) triggering events causing hazardous processes may sometimes be outside of the scope of geomorphology, as this is the domain of seismologists, volcanologists, meteorologists, and climatologists, although geomorphology is becoming more multidisciplinary. Nevertheless, geomorphologists contribute to the reconstruction of the frequency, extent, and intensity of past events by studying their imprints on landforms and surface materials. Geomorphologists play a key role in the analysis of how these triggering events result in hazardous processes on the Earth surface. They are specialized in analyzing the possible spatial extent of future hazardous processes related to a set of environmental factors (geomorphology, topography, geology, soils, land cover, etc.). Examples of this are the study of potential landslide areas or the analysis of the effects of surface materials and landforms in the amplification of seismic waves or liquefaction. Geomorphologists are also good in modeling the extent of the spreading of hazardous processes over the topography (e.g., lahar flows, landslide runoff, and flood extent) based on the use of digital elevation models (DEMs) and terrain analysis.

The study of hazards and risks has a very important spatial component, as certain types of hazards are restricted to certain geographical regions. Earthquakes occur along active tectonic plate margins and volcanos occur along subduction zones (e.g., around the margins of the Pacific plate, so-called "Ring of Fire"). Tsunamis occur in the neighborhood of active-plate margins, but their effects can be felt at considerable distances from their origin as the waves can travel long distances. Tropical cyclones (in North America called "hurricanes" and in Asia called "typhoons") occur in particular coastal zones. Landslides occur in hilly and mountainous regions. In the analysis of hazard and risk, geospatial technologies and Earth observation via remote sensing are increasingly playing important roles. Remote sensing science and technology are now essential in monitoring changes related to the Earth's surface, oceans, and atmosphere, and are increasingly used as the basis for early warning for hazardous events. Furthermore, remote sensing enables thematic information extraction that represents the input data for hazard modeling (e.g., topography, lithology, and land cover).

The use of spatio-temporal data and geographic information systems (GIS) has now become a part of an integrated approach to disaster risk management. New GIS algorithms and analysis/modeling techniques are revolutionizing the potential capacity to analyse hazards, vulnerability, and risks. These spatial information systems are used for storage, situation analysis, modeling, and visualization (Twigg, 2004). Disaster-risk management benefits greatly from the use of geospatial technologies because spatial and temporal variation can be accounted for, and new methodologies can be developed and fully explored. One of the key advantages of using GIS-based software tools for the risk decision-making process is the possibility to explore 'what if' analysis by varying parameters and generating alternative scenarios in a spatial context (Longley et al., 2005). Earlier publications on this topic can be found in Wadge et al. (1993), Coppock (1995), Emami (1996), and Kaiser et al. (2003).

Table 1 Summary of definitions related to disasters, hazards, and vulnerability

Term	Definition
Disaster	A serious disruption of the functioning of a community or a society causing widespread human, material, economic, or environmental losses that exceed the ability of the affected community or society to cope using its own resources.
Natural hazard	A potentially damaging physical event, phenomenon, or human activity that may cause loss of life or injury, property damage, social and economic disruption, or environmental degradation. This event has a probability of occurrence within a specified period of time and within a given area, and has a given intensity.
Elements-at-risk	Population, properties, economic activities, including public services, or any other defined values exposed to hazards in a given area. Also referred to as “assets”. The amount of elements-at-risk can be quantified either in numbers (of buildings, people, etc.), monetary value (replacement costs, market costs, etc.), area, or perception (importance of elements-at-risk).
Exposure	Exposure indicates the degree to which the elements-at-risk are exposed to a particular hazard. The spatial interaction between the elements-at-risk and the hazard footprints are depicted in a GIS by a simple map overlaying of the hazard map with the elements-at-risk map.
Vulnerability	The conditions determined by physical, social, economic, and environmental factors or processes, which increase the susceptibility of a community to the impact of hazards. Can be subdivided in physical, social, economical, and environmental vulnerability.
Capacity	The positive managerial capabilities of individuals, households, and communities to confront the threat of disasters (e.g., through awareness raising, early warning, and preparedness planning).
Consequence	The expected losses in a given area as a result of a given hazard scenario.
Risk	The probability of harmful consequences or expected losses (deaths, injuries, property, livelihoods, economic activity disrupted, or environment damage) resulting from interactions between (natural, human-induced, or man-made) hazards and vulnerable conditions in a given area and time period.

Source: Based on UN-ISDR, 2004. Terminology of disaster risk reduction. United Nations, International Strategy for Disaster Reduction, Geneva, Switzerland. <http://www.unisdr.org/eng/library/lib-terminology-eng%20home.htm>

The objective of this chapter is to give an overview of the application of geo-information science and Earth observation in the analysis of hazards and risk. The chapter starts with a background section discussing disaster trends and the framework for disaster-risk management. Subsequent sections discuss the use of GIS and remote sensing in the generation of inventories of past hazardous events, the modelling of hazards, the generation of elements-at risk databases, and the integration of these data in the modeling of potential losses.

3.10.2 Background

Table 1 provides a summary of the various terms that are relevant in the context of this chapter, relating to disasters, disaster risk, and its various components (UN-ISDR,2004). It is important to distinguish between the terms disaster, hazard, and risk. Risk results from the combination of hazards, conditions of vulnerability, and insufficient capacity or measures to reduce the potential negative consequences of risk (O’Keefe et al., 1976). When the hazard or threat becomes a reality (i.e., when it materializes), the risk becomes a disaster. For example, a certain river valley may be prone to flooding. There is risk if a vulnerable society/community or property is located within this flood-prone area. If the hazard materializes, that is, if the flood actually occurs, it will cause losses to the vulnerable society or property, thus creating a disaster (**Figure 1**).

3.10.2.1 Trends in Disaster Statistics

Data on disaster occurrences, their effect on people, and their cost to countries are very important for disaster-risk

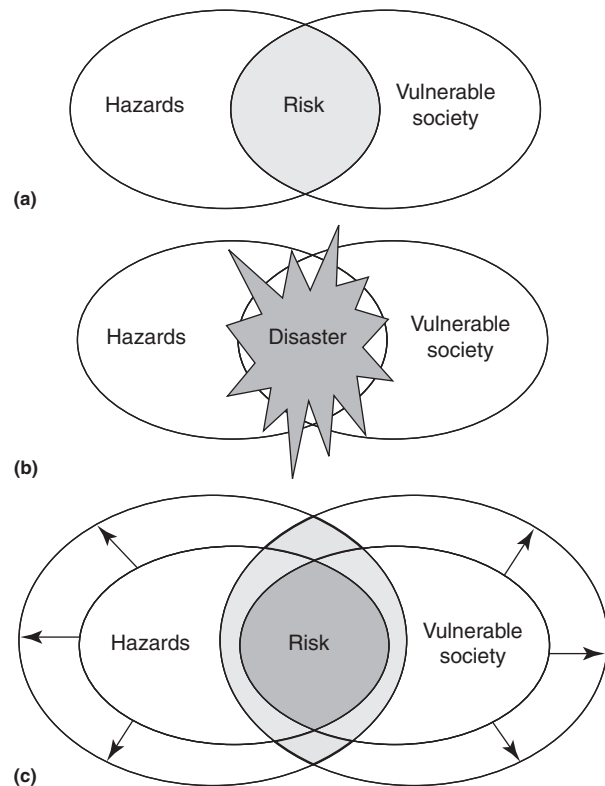


Figure 1 Schematic representation of the relation between hazards, vulnerable society, risk, and disasters. (a) Risk indicates the expected losses to a vulnerable society as a result of hazards. (b) A disaster occurs when the threat of a hazard becomes reality and impacts on a vulnerable society. (c) Future trends of increasing hazards and increasing vulnerability will lead to increasing risk.

management. There are now a number of organizations that collect information on disasters at different scales and with different objectives.

- Since 1988, the Centre for Research on the Epidemiology of Disasters (CRED) has been maintaining an Emergency Events Database (EM-DAT, 2009). Disasters have to fulfill certain criteria in order to be included in the EM-DAT database: They have to cause at least 10 casualties; 100 or more people should be affected; it should result in a declaration of emergency; or it should lead to a call for external assistance.
- Data on disaster impacts are also collected by reinsurance companies. For instance, the MunichRe database for natural catastrophes (NatCatSERVICE) includes more than 28 000 entries on material and human-loss events worldwide (MunichRe, 2010). A similar disaster-event database (SIGMA) is maintained by SwissRe. These data, however, are not publicly available.
- The Asian Disaster Reduction Center (ADRC) has initiated a new disaster database, called *Glidenumber* (2010). The specific feature of this database is that each disaster receives a unique identifier and a number of relevant attributes.
- At a local level, disaster data have been collected by an initiative of NGOs, called LaRed, initially in Latin America, but later on expanding also to other regions. They generated a tool called *DesInventar* (2010), which allows local authorities, communities, and NGO's to collect disaster information. Recently, the *DesInventar* database has become available online.
- There are also many disaster databases collected at the national level, or that are related to a specific type of hazard. The Global Risk Identification Program (GRIP) and the Centre for Research in Epidemiology of Disasters (CRED) have initiated a service, called *DisDAT*, which brings together all publicly available disaster databases from different

countries (GRIP, 2010). It contains 60 registered disaster databases, of which 13 are global.

When examining the reported disasters in these databases, there is a clear increase in hazardous events over the past decades (Figure 2). The number of natural disasters in the last decade has increased by a factor of 9 compared to the decade 1950–1959 (EM-DAT, 2009), which is mainly caused by an increase in hydro-meteorological disasters. In terms of losses, earthquakes resulted in the largest amount of losses (35% of all losses), followed by floods (30%), windstorms (28%), and others (7%). Earthquakes are also the main cause of fatalities, which is estimated on the order of 1.4 million during the period 1950–2000 (47%), followed by windstorms (45%), floods (7%), and others (1%) (MunichRe, 2010; EM-DAT, 2009). It is interesting to note that human fatalities due to natural disasters show a decreasing trend, which may be due to better warning systems and improved disaster management, but the number of people affected follows the increasing trend of the number of events (see Figure 2).

Disaster information collected at the local level (e.g., *DesInventar*) is more complete, as it also includes small-magnitude/high-frequency events, but the coverage of such databases is limited worldwide. One of the major problems with the use of disaster databases for natural hazard and risk assessment is that they normally lack proper georeferencing of the reported events (Verelst, 1999). A comparative study of the EM-DAT, Sigma, and NATCAT databases carried out for four countries showed that these databases differed significantly (Guha-Sapir and Below, 2002).

The increase in the number of disasters, the losses, and people affected cannot be explained only by better reporting methods and media coverage of disasters, lack of which probably made the number too low for the first part of the last century. A number of factors influence the increase in the number of disasters that can be subdivided as those leading to

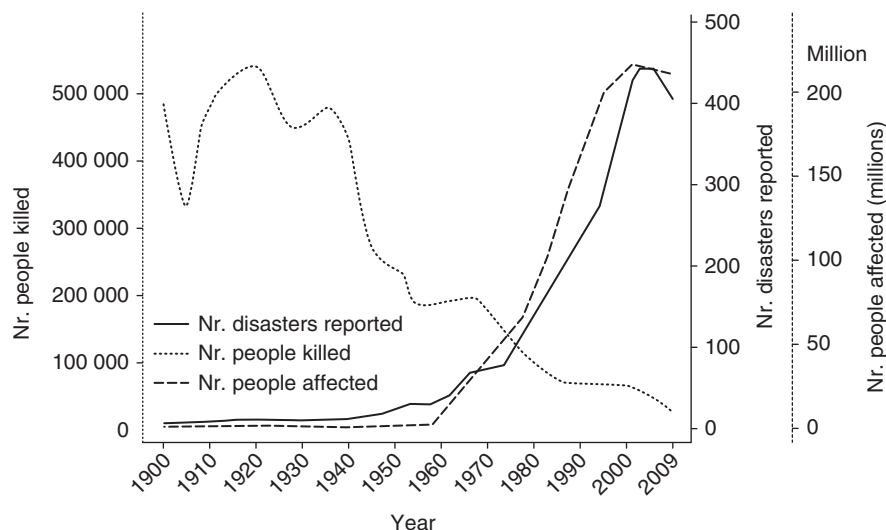


Figure 2 Summary of natural disasters, showing the number of reported disasters, the number of people killed, and the number of people affected over the period 1900–2009. Reproduced from EM-DAT, 2009. The OFDA/CRED International Disaster Database, Université Catholique de Louvain, Brussels, Belgium. <http://www.emdat.be>

a larger vulnerability, and those leading to a higher occurrence of hazardous events.

The increased vulnerability is due to a number of reasons including the rapid increase of the world population, which has doubled in size from 3 billion in the 1960s to 7 billion in 2011 (World Bank, 2011). Depending on the expected growth rates, world population is estimated to be between 7.9 and 11.0 billion by the year 2050 (UNPD, 2010a). The increase in disaster impact, however, is higher than the increase in population, which indicates that other important factors are involved that increase the overall vulnerability of the world population. One of the main factors is the large urbanization rate. According to United Nation figures (UNPD, 2010b), the worldwide urbanization percentage has increased from 29% in 1950 to 50% in 2010, and is expected to rise to 69% in 2050. Another factor related to the population growth is that areas become settled, that were previously avoided due to their susceptibility to natural hazards. Many of the largest cities in the world, the so-called "Megacities," are located in hazardous regions, either in coastal zones or in seismically active regions (Smith and Petley, 2008; Kraas, 2008).

The increasing impact of natural disasters is also related with the development of highly sensitive technologies, and the growing susceptibility of modern industrial societies to breakdowns in their infrastructure. Data from MunichRe (2010) show that the economic losses have increased by a factor of 8 over the past 50 years, and insured losses by a factor of 15. There is a rapid increase in the insured losses, which are mainly related to losses occurring in developed countries. Windstorms clearly dominate the category of insured losses (US \$90 billion), followed by earthquakes (US \$ 25 billion). Insured losses to flooding are remarkably less (US \$ 10 billion) due to the fact that they are most severe in developing countries with lower insurance coverage (MunichRe, 2010).

It is not only the increased exposure of the population to hazards, however, that can explain the increase in natural disasters. The frequency of destructive events related to atmospheric extremes (such as floods, drought, cyclones, and landslides) is also increasing (EM-DAT, 2009). During the past 10 years a total of 3 750 windstorms and floods were recorded, accounting for two-thirds of all events. The number of catastrophes due to earthquakes and volcanic activity (approximately 100 per year) has remained constant (MunichRe, 2010). Although the time-span is still not long enough to indicate it with certainty, these data suggest that climate change is related to the increased occurrence of natural disasters (IPCC, 2007).

An inverse relationship exists between the level of development and loss of human lives in the case of disasters. Approximately 85 % of the disaster-related casualties occur in less developed countries, where more than 4.7 billion people live. The greater loss of lives is due to the lower quality of buildings, lack of building codes or lack of enforcement, construction of buildings in hazardous areas due to lack of land-use planning, lower awareness and disaster preparedness, less accurate or missing early-warning systems, lack of evacuation planning, and lack of facilities for search-and-rescues and medical attention. Although 65% of the overall losses occur in high-income countries (with GNI US\$ > 12 000 per capita) (World Bank, 2010), and only 3% in low-income

countries (GNI US\$ < 1000 per capita), the effect in the latter group is devastating, as they may represent as much as 100% of their gross national income (UN-ISDR, 2009). Economic losses in absolute terms (billions of dollars) show an increase with the level of development, as the absolute value of elements-at-risk that might be damaged during a disaster increases with increasing level of development. In relative terms, however, the trend is reversed, showing a decrease in the losses expressed as percentage of GDP with increasing level of development (MunichRe, 2010).

3.10.2.2 Disaster-Risk Management Framework

Disaster Risk Management (DRM) is defined as "the systematic process of using administrative decisions, organization, operational skills, and capacities to implement policies, strategies, and coping capacities of the society and communities to lessen the impacts of natural hazards and related environmental and technological disasters". This comprises all forms of activities, including structural and non-structural measures to avoid (prevention) or limit (mitigation and preparedness) adverse effects of hazards (UN-ISDR, 2004). Disaster-risk management is aimed at disaster-risk reduction, which refers to the conceptual framework of elements considered with the possibilities to minimize vulnerabilities and disaster risks within the broad context of sustainable development (UN-ISDR, 2004).

The past decades have witnessed a shift in focus from disaster recovery and response to risk management and mitigation. This change was also from an approach that focused primarily on the hazard as the main causal factor for risk, and the reduction of the risk by physical-protection measures, to a focus on vulnerability of communities and ways to reduce those through preparedness and early warning. Later, more focus was given to the strengthening of the capacity of local communities and the development of community-based coping strategies (Blaikie et al., 1994; Lavel, 2000; Pelling, 2003). The Yokohama conference in 1994 put into perspective the socio-economic aspects as a component of effective disaster prevention. It was recognized that social factors such as cultural tradition, religious values, economic standing, and trust in political accountability are essential in the determination of societal vulnerability. In order to reduce societal vulnerability, and therewith decrease the consequences of natural disasters, these factors need to be addressed (Hillhorst, 2004). The ability to address socio-economic factors requires knowledge and understanding of local conditions, which can, in most cases, only be provided by local participants.

The decade from 1990 to 2000 was declared by the United Nations as the International Decade for Natural Disaster Reduction (IDNDR). As the impact of disasters increased dramatically during this decade, the international community decided to continue this effort after 2000 in the form of an International Strategy for Disaster Reduction (ISDR). The ISDR stressed the need to move from a top-down management of disasters and a cycle that focuses on reconstruction and preparedness, toward a more comprehensive approach that tries to avoid or mitigate the risk before disasters occur,

and at the same time fosters more awareness, public commitment, knowledge sharing, and partnerships to implement various risk reduction strategies at all levels (UN-ISDR, 2005b).

This more positive concept has been referred to as the “risk-management cycle”, or better “spiral”, in which learning from a disaster can stimulate adaptation and modification in development planning, rather than a simple reconstruction of pre-existing social and physical conditions. This is illustrated in Figure 3, by showing the disaster cycle and various components (relief, recovery, reconstruction, prevention, and preparedness), and how these changed through time. Initially, most emphasis was given to disaster relief, recovery, and reconstruction, thereby getting into a cycle where the next disaster was going to cause the same effects or worse (Figure 3A). Later on, more attention was given to disaster preparedness (Figure C), by developing warning systems and disaster awareness programs (Figure 3B). Now, the efforts are focusing on disaster prevention and preparedness Figure 3C, thus increasing the time gap between individual disasters, and reducing their effects, requiring less emphasis in relief, recovery, and reconstruction. The eventual aim of disaster-risk management is to enlarge this cycle, and only reach the response phase for extreme events with very low frequency.

Disaster prevention is achieved through risk management. Figure 4 presents the general risk-management framework, which is composed of a risk-assessment block and a block in which risk-reduction strategies are defined. A summary of the terminology used in risk management is given in Table 2. Central to the procedure is risk analysis, in which the available information is used to estimate the risk to individuals or populations and property or the environment from various hazards. Risk analysis generally contains the following steps: 1) hazard identification; 2) hazard assessment; 3) elements-at-risk/exposure analysis; 4) vulnerability assessment; and 5) risk estimation. Risk evaluation is the stage at which values and judgments enter the decision process, explicitly or implicitly, by including consideration of the importance of the estimated risks and the associated social, environmental, and economic consequences, in order to identify a range of alternatives for reducing the risks (UN-ISDR, 2004).

Risk assessment is the combination of risk analysis and risk evaluation. It is more than a purely scientific enterprise and should be seen as a collaborative activity that brings professionals, authorized disaster managers, local authorities, and the people living in the exposed areas together (O'Brien, 2000; Plapp, 2001; Montague, 2004). Risk governance is therefore an integral component. The final goal, reduction of

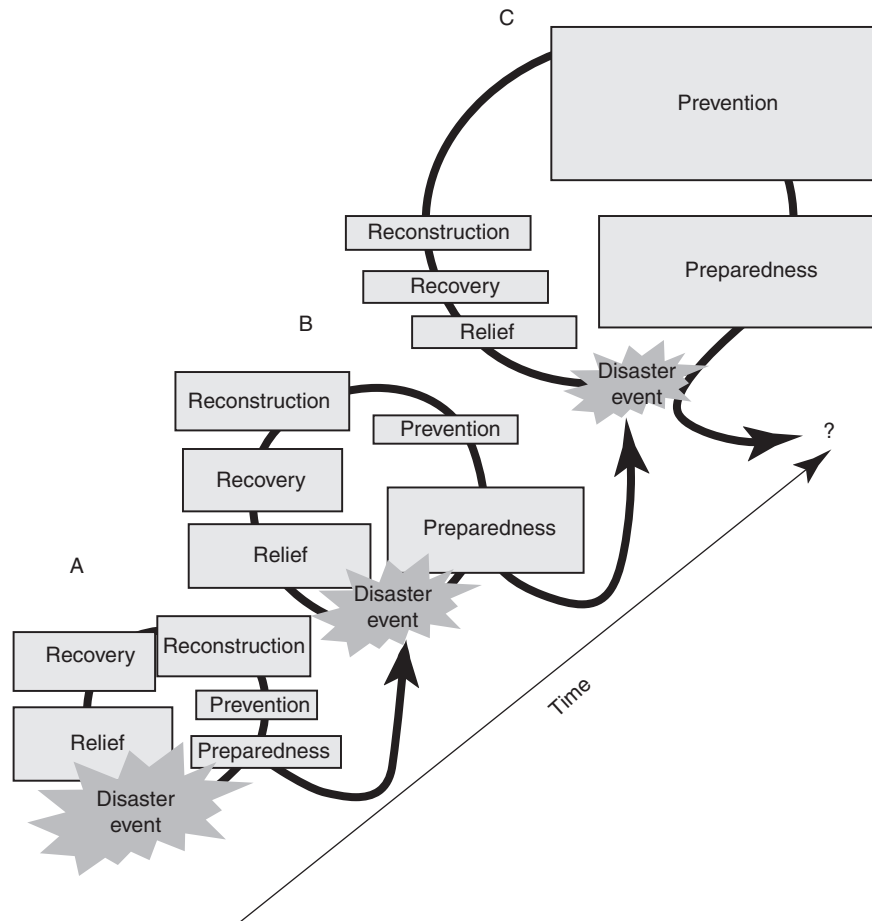


Figure 3 Disaster cycle and its development through time.

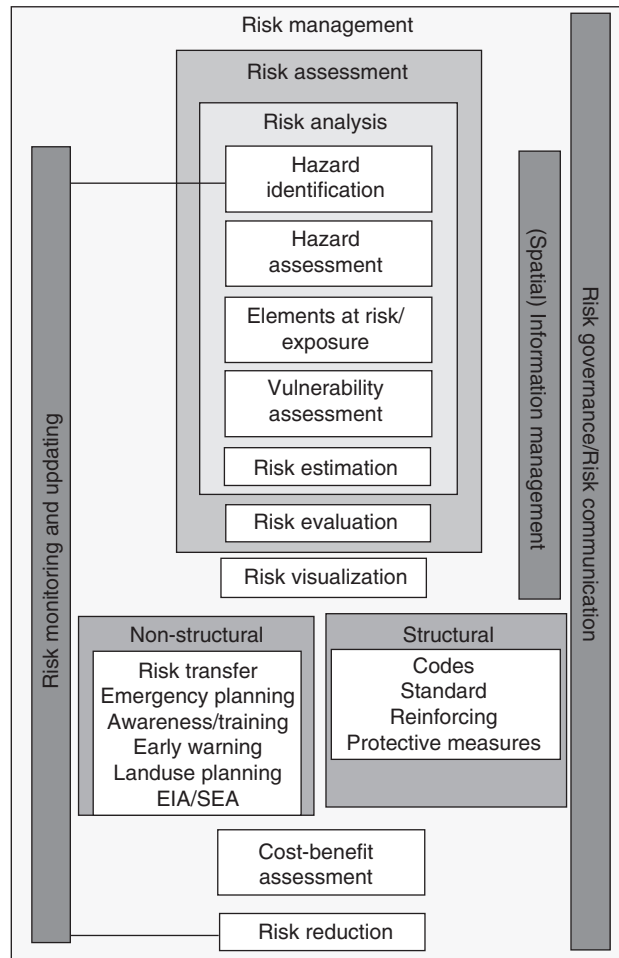


Figure 4 Risk-management framework.

Table 2 Summary of definitions related to risk management

Term	Definition
Risk analysis	The use of available information to estimate the risk to individuals or populations, property, or the environment from hazards. Risk analysis generally contains the following steps: hazard identification, hazard assessment, elements-at-risk/exposure analysis, vulnerability assessment, and risk estimation.
Risk evaluation	The stage at which values and judgements enter the decision process, explicitly or implicitly, by including consideration of the importance of the estimated risks and the associated social, environmental, and economic consequences, in order to identify a range of alternatives for managing the risks.
Risk assessment	The process of risk analysis and risk evaluation.
Risk control or risk treatment	The process of decision making for managing risks, and the implementation, or enforcement of risk-mitigation measures and the re-evaluation of its effectiveness from time to time, using the results of risk assessment as one input.
Risk management	The complete process of risk assessment and risk control (or risk treatment).

Source: Based on UN-ISDR, 2004. Terminology of disaster risk reduction. United Nations, International Strategy for Disaster Reduction, Geneva, Switzerland. <http://www.unisdr.org/eng/library/lib-terminology-eng%20home.htm>

disaster risk, should be achieved by combining structural and non-structural measures that focuses on emergency preparedness (e.g., awareness raising, early-warning systems, etc.), inclusion of risk information in long term land-use planning, and evaluation of the most cost-effective risk-reduction measures (see Figure 4). In the entire risk-management framework, spatial information plays a crucial role, as the

hazards are spatially distributed, as well as the vulnerable elements-at-risk.

3.10.2.3 Risk-Analysis Framework

As illustrated in Figure 5, there are three important components in risk analysis: 1) hazards; 2) vulnerability; and 3)

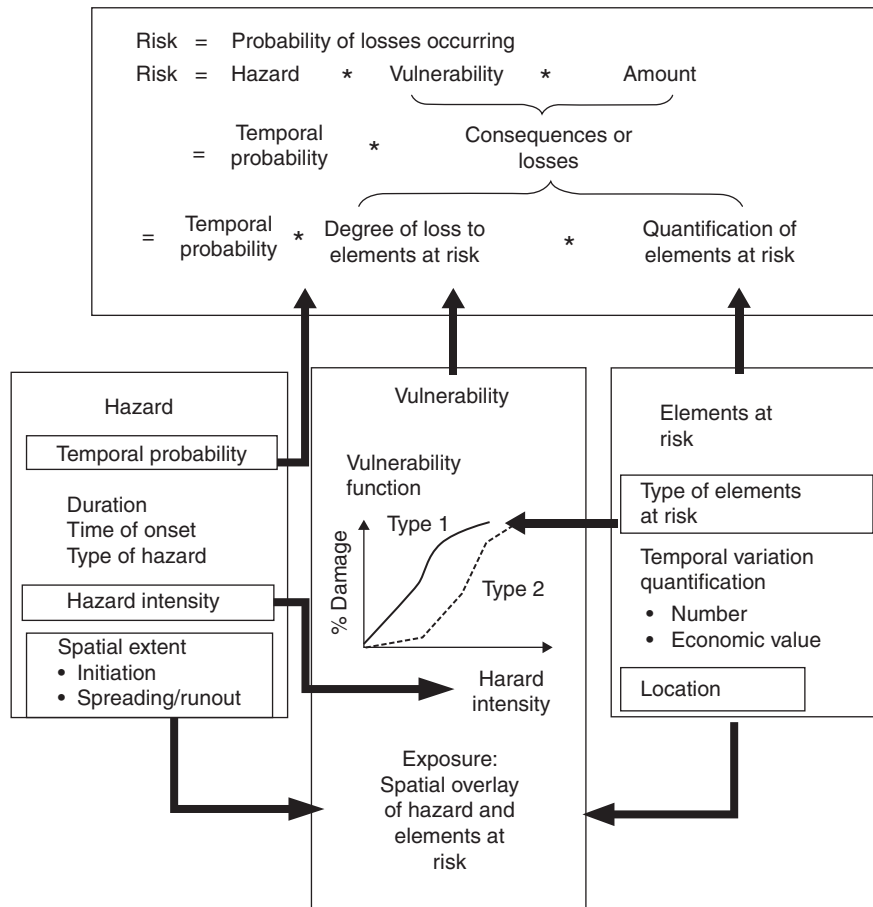


Figure 5 Risk analysis and its components.

elements-at-risk (Van Westen et al., 2008). They are characterized by both spatial and non-spatial attributes. Hazards are characterized by their temporal probability and intensity, derived from frequency-magnitude analysis. Intensity expresses the severity of the hazard, for example, water depth, flow velocity, and duration in the case of flooding. The hazard component in the equation actually refers to the probability of occurrence of a hazardous phenomenon with a given intensity within a specified period of time (e.g., annual probability). Hazards also have an important spatial component, both related to the initiation of the hazard (e.g., a volcano) and the spreading of the hazardous phenomena (e.g., the areas affected by volcanic products such as lava flows) (Van Westen, 2009).

Elements-at-risk or “assets” are the population, properties, economic activities, including public services, or any other defined values exposed to hazards in a given area (UN-ISDR, 2004). Elements-at-risk also have spatial and non-spatial characteristics. There are many different types of elements-at-risk and they can be classified in various ways. The way in which the amount of the elements-at-risk is characterized (e.g., as number of buildings, number of people, economic value, or qualitative rating according to their importance) also defines the way in which the risk is presented. The interaction of elements-at-risk and hazard defines the exposure and the vulnerability of the elements-at-risk. Exposure indicates the

degree to which the elements-at-risk are actually located in an area affected by a particular hazard. The spatial interaction between the elements-at-risk and the hazard footprints are depicted in a GIS by spatial overlay of the hazard map with the elements-at-risk map (Van Westen, 2009).

Vulnerability refers to the conditions determined by physical, social, economic, and environmental factors or processes, which increase the susceptibility of a community to the impact of hazards (UN-ISDR, 2004). The vulnerability of communities and households can be analysed in a holistic qualitative manner using a large number of criteria that characterize the physical, social, economic, and environmental vulnerability. The importance of each of these indicators is evaluated by assigning weights and combining them using spatial multi-criteria evaluation. Physical vulnerability is evaluated as the interaction between the intensity of the hazard and the type of element-at-risk, making use of so-called vulnerability curves. For further explanations on hazard and risk assessment, see Alexander (1993), Okuyama and Chang (2004), Smith and Petley (2008), and Alcantara-Ayala and Goudie (2010).

3.10.3 Hazard Assessment

Figure 6 presents a schematic overview of a set of natural hazards and their cause-effect relationships. The

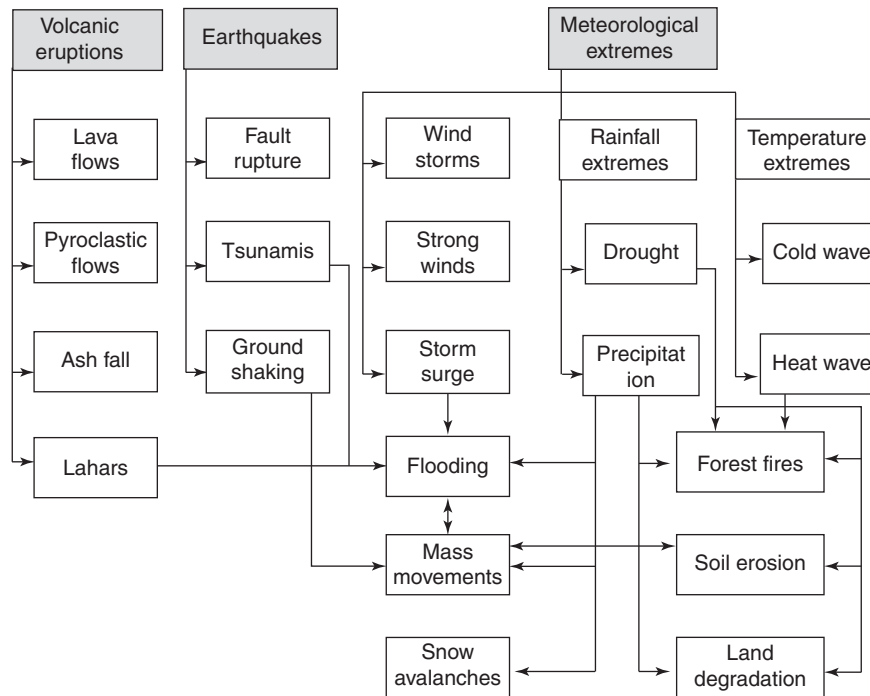


Figure 6 Examples of multi-hazards and their interactions required for multi-hazard risk assessment. Partly based on CAPRA, 2009. Central American Probabilistic Risk Assessment (CAPRA). World Bank. www.ecapra.org

upper row in the figure consists of the triggering events, which are the endogenic or exogenic events that precipitate other events. They may cause direct effects, such as ground shaking resulting from an earthquake (Jimenez et al., 2000), drought caused by deficiency in precipitation (Karnieli and Dall'Olmo, 2003), pyroclastic flows and ash fall following a volcanic eruption (Zuccaro et al., 2008), or wind speeds caused by tropical cyclones (Holland, 1980; Emanuel et al., 2006). The direct effects may trigger indirect effects, or secondary hazards, such as landslides caused by ground shaking in mountainous areas (Jibson et al., 1998), landslides and floods occurring in recently burned areas (Cannon et al., 2008), or tsunamis caused by earthquake-induced surface displacement in the sea (Priest et al., 2001; Ioualalen et al., 2007). Secondary hazards that are caused by other hazards are also referred to as concatenated hazards or cascading hazards. Figure 6 aims to depict the interrelationships between the triggering factors, the primary hazards and secondary hazards. These relationships can be very complex, for instance, the occurrence of floods as a result of the breaking of earthquake-induced landslide dams (Korup, 2002). Given this complexity, a multi-hazard assessment, which forms the basis for subsequent risk assessment, should always lead to some sort of simplification in terms of the cause-effect relationships.

There are relatively few examples in literature on such complete multi-hazard assessments, and most studies focus on the evaluation of individual hazard types. Some of the best examples of a multi-hazard assessment approach and subsequent risk assessment will be discussed later in Section 3.10.5.

3.10.3.1 Scale and Hazard Assessment

Hazard assessment using GIS can be carried out at different geographical scales. Although it is possible to use a range of spatial resolutions of the input data for GIS analysis (measurement scale), in practice the geographic scale determines the size of the study area. This in turn restricts the scale of the input data and the computational scale of analysis. The geographical scale also effectively determines the cartographic scale at which information will be mapped. A number of factors play a role in deciding what is the appropriate scale for hazard and risk assessment (Fell et al., 2008; Van Westen et al., 2008). These are related first of all to the aim of the hazard assessment, the type of hazard, and the operational scale at which these hazard processes are triggered and manifest themselves. They also relate to the size and characteristics of the study area, the available data and resources, and the required accuracy. Table 3 provides an overview of scales and levels for different hazard types.

Hazard assessments that are carried out for the entire Earth (global scale) focus on global problems, such as climate change, or are aimed at displaying the distributions of a particular hazard worldwide (e.g., land degradation). Risk assessment at this scale is mainly intended to generate risk indices for individual countries, to link them to indices related to socio-economic development, and to make prioritizations for support by international organizations, such as the World Bank, ADB, WHO, UNDP, FAO, etc. (Cardona, 2005; Peduzzi et al., 2009). The input data have a scale less than 1:10 million and spatial resolutions on the order of 1–5 km. Under the umbrella of the ProVention Consortium

Table 3 Scales/levels for hazard assessment, with indication of basic mapping units and the optimal scale for displaying different types of hazards (EQ=Earthquakes, VO=Volcanic hazards, DR=Drought, WS=Windstorms, FL=Floods, CO=Coastal, LS=Landslides, WF=Wildfire). Indicated is the applicability (●●●=highly applicable, ●●=moderately applicable, and ●=Less applicable)

Scale	Level	Cartographic scale (million)	Spatial resolution	Area covered (km ²)	EQ	VO	DR	WS	FL	CO	LS	WF
Global	Global	< 1:5	1–5 km	148 million	●	●	●●	●●	●	●	●	●
Very small	Continental / large countries	1–5	1	5–20 million	●●	●	●●●	●●●	●●	●●	●	●
Small	National	0.1–1	0.1–1 km	30–600 thousand	●●●	●	●●●	●●●	●●●	●●●	●	●●
Regional	Provincial	0.05–0.1	100 m	1000–10 000	●●●	●●	●●	●●●	●●●	●●●	●●	●●●
Medium	Municipal	0.025–0.05	10 m	100	●●	●●●	●●	●●	●●●	●●	●●●	●●
Large	Community	> 0.025	1–5 m	10	●●	●●●	●	●	●●●	●	●●●	●

staff from the Hazard Management Unit of the World Bank, the Development Economics Research Group (DECRG) and Columbia University carried out a global-scale multi-hazard risk analysis that focused on identifying key “hotspots” where the risks of natural disasters are particularly high (Dilley et al., 2005). The project resulted in a series of global hazard and risk maps, which can be downloaded from a website (CIESIN, 2005).

For individual continents or regions covering several countries, hazard applications focus on understanding the triggering mechanism(s) of hazards that cover vast areas (e.g., millions of km²) including tropical cyclones, earthquakes, or drought. Applications also include evaluation of hazards crossing national boundaries (e.g., flood hazard in large catchments like the Rhine, Ganges, etc.), or those critical to reduction policies at the international level (e.g., for the entire European Union). The hazard maps are generated using standardized methodologies, and used for risk assessment, early warning (De Roo et al., 2007), and post-disaster damage assessment. The geographic areas that are evaluated vary in size, as some countries like China, India, or the USA are as large as continents like Europe, but under one administrative setup. The scale of the input maps can range between 1:100 000 and 1:5 million, and spatial resolutions may vary from 90 m to 1 km, depending on the application.

Hazard and risk assessment at the national scale cover areas ranging from tens to several hundred thousand km², depending on the size of the country. Hazard assessment is carried out at a national scale for national planning purposes, implementation of national disaster-risk reduction policies, early-warning systems, disaster preparedness, and insurance. The applications in planning become more concrete when zooming in on larger scales such as the provincial level. For instance, hazard and risk assessment become an integral component of regional development plans and environmental impact assessments for infrastructure developments. At the municipal level, hazard and risk assessment are carried out as a basis for land-use zoning and for the design of non-structural risk-reduction measures. At a community level, hazard and risk assessment are carried out in participation with local communities and local authorities, as a means to obtain commitment for disaster-risk reduction programmes.

3.10.3.2 Spatial Data for Hazard Assessment

The assessment of multi-hazards and the subsequent risk assessment is a very data intensive procedure. The availability of certain types of spatio-temporal data can be one of the main limitations for carrying out specific types of analyses. Table 4 provides a schematic overview of the main GIS data layers required for hazard and risk assessment for different hazard types. These can be subdivided into hazard inventory data and triggering events, and environmental factors.

3.10.3.2.1 Hazard inventories and triggering events

The hazard-inventory data are by far the most important, as they should provide insight into the distribution of past hazardous phenomena, their types, mechanisms, causal factors, frequency of occurrence, intensities, and the damage that has been caused. The most straightforward way of generating hazard inventories is through direct measurements of the phenomena. Sensor-station networks are used to collect such measurements (e.g., earthquake strong-motion data, flood-discharge stations, meteorological stations, coastal-tide gauging stations, or wave-measurement buoys).

Seismic networks have been formed globally (NERIES, 2009; ANSS, 2009; GSN, 2009), and the data can be managed centrally and distributed using web-mapping applications (e.g., the United States Geological Survey (USGS)). In the US, a similar network has been established for recording stream-discharge data for nearly 10 000 sites in a central database linked with a web-mapping service (NWIS, 2010). Although a tsunami warning system has been operational in the Pacific Ocean for a number of decades, the 2004 Indian Ocean tsunami has prompted the international community to implement such systems worldwide. For these sensor networks, the spatial coverage is important so that potentially hazardous areas are monitored. The density of observations required for the monitoring networks differs strongly for various hazard types. This is more problematic for flood-discharge stations, as each potential hazardous river needs to be monitored, whereas for seismic stations, the required density can be much less. Also, the spacing between the individual stations is of importance given the variability of specific parameters (e.g., rainfall varies significantly over relatively short distances in mountain regions). The period for which measurements are

Table 4 Overview of spatial data for hazard assessment, and their relevance for different types of hazards (●●●=highly relevant, ●●=moderately relevant, and ●=less relevant). (EQ=Earthquakes, VO=Volcanic hazards, DR=Drought, WS=Windstorms, FL=Floods, CO=Coastal, LS=Landslides, WF=Wildfire)

Group	Data layer and types	EQ	VO	DR	WS	FL	CO	LS	WF
Hazard inventories	Satellite-based monitoring	●	●●●	●●●	●●●	●	●	●	●●●
	Ground-based networks	●●●	●●●	●●●	●	●●●	●	●	●
	Archive studies	●●●	●●●	●●●	●●●	●●●	●●●	●●●	●●●
	Visual image interpretation	●●	●●	●	●	●●	●●	●●●	●●
	Field mapping	●●	●●●	●	●	●●●	●	●●●	●
	Participatory approaches	●●●	●●●	●●●	●●●	●●●	●●●	●●●	●●●
Topography	Dating methods	●●●	●●●	●	●	●	●	●●●	●
	Relief	●●●	●●●	●	●●	●●●	●●●	●●●	●●
	Altitude difference (in time)	●●●	●●●	●	●	●●●	●●●	●●●	●
	Slope steepness	●●●	●●●	●	●●	●●	●●●	●●●	●
	Slope direction	●●●	●●●	●	●●●	●●	●●	●●	●●
Geology	Flow accumulation	●	●●	●	●	●●●	●	●●	●
	Rock types	●●●	●●●	●	●	●	●●	●●●	●
	Weathering	●●●	●	●	●	●	●●	●●●	●
	Faults	●●●	●●	●	●	●	●	●●●	●
	Structural geology	●●●	●	●	●	●	●	●●●	●
Soils	Soil types	●●●	●	●●●	●	●●	●●	●●●	●●
	Soil depth	●●●	●	●●●	●	●	●	●●●	●
	Geotechnical properties	●●●	●	●	●	●	●●	●●●	●
	Hydrological properties	●●	●	●●●	●	●●	●●	●●●	●●
Hydrology	Discharge	●	●●●	●●	●●	●●●	●●	●	●
	Ground water tables	●●●	●	●●●	●	●●	●	●●●	●●●
	Soil moisture	●●	●	●●●	●	●●●	●	●●●	●●●
	Runoff	●	●●●	●●●	●	●●●	●	●●	●●
Geomorphology	Physiographic units	●●	●●	●●	●●	●●	●●	●●●	●●●
	Origin/genesis	●●●	●●●	●	●	●●●	●●●	●●●	●●
	Landforms	●●●	●●●	●●	●●	●●●	●●●	●●●	●●
	Active processes	●●●	●●●	●●	●	●●●	●●●	●●●	●●
Land use	Natural vegetation	●	●	●●●	●●●	●●●	●●	●●	●●●
	Land use	●●	●●	●●●	●●	●●●	●●	●●●	●●●
	Vegetation changes	●	●●	●●●	●●●	●●●	●●	●●	●●●
	Land-use changes	●	●●	●●●	●●●	●●●	●●	●●●	●●●
	Linear infrastructures	●	●●●	●●	●	●●●	●●	●●●	●●●
	Built-up areas	●●●	●●●	●●●	●●●	●●●	●●●	●●●	●●●
Triggering factors	Rainfall	●●	●●●	●●●	●●●	●●●	●●	●●●	●●●
	Temperature	●	●	●●●	●●●	●	●●	●	●●●
	Wind speed & direction	●	●●●	●	●●●	●	●●●	●	●●●
	Wave height	●	●	●	●	●●	●●●	●	●
	Tides	●	●	●	●	●●●	●●●	●	●
	Earthquakes	●●●	●●●	●	●	●●	●●●	●●●	●
	Volcanic eruptions	●	●●●	●	●●●	●●	●●●	●●●	●●●

available, and the spatio-temporal continuity of the measurements, play an important role, as generally the period for which measurements are available is not sufficiently large to capture major events from the past. Catalogs from the measurement networks should be carefully analysed before being used in a hazard assessment. The monitoring networks located on the ground or in the oceans are supported by a number of satellite systems that are used for transmitting information to data centres. There are also a large variety of satellite-based monitoring systems that can measure characteristics of hazards over larger areas on a regular basis, such as sea-surface temperature, rainfall, altitude, clouds, and vegetation indices.

For larger areas, lack of data from meteorological stations can be substituted with rainfall estimates from satellite

imagery, such as from the Tropical Rainfall Measuring Mission (TRMM) and Multi-Satellite Precipitation Analysis (TMPA), which are used to issue landslide and flood warnings based on a threshold value derived from earlier published intensity-duration-frequency relationships for different countries (Hong et al., 2007b). As another example, GEONETCast is a global network of satellite-based data dissemination systems providing environmental data to the world-wide user community. Products include meteorological satellites (Meteosat, GOES, and FengYun), and vegetation monitoring using SPOT-Vegetation data. This information is made available to many users, with low cost receiving stations and open-source software (Mannaerts et al., 2009). Another example is the Sentinel Asia program that is an initiative supported by JAXA and the APRSAF (Asia-Pacific Regional Space Agency Forum) to share

disaster information in the Asia-Pacific region using a Digital Asia (Web-GIS) platform, and to make the best use of Earth observation satellites data for disaster management in the Asia-Pacific region (Sentinel Asia, 2010).

An important initiative that is focused on the provision of space-based information for disaster response is the international charter "Space and Major Disasters" (Disaster Charter, 2010). A number of organizations and program are involved in rapid mapping activities after major disasters including UNOSAT (2010), DLR-ZKI (2010), SERTIT (2010), GDACS (2010), and the Dartmouth Flood Observatory (2010). In Europe, the Global Monitoring for Environment and Security (GMES) initiative of the European Commission and the European Space Agency (ESA) is actively supporting the use of satellite technology in disaster management, with projects such as PREVIEW (Prevention, Information and Early Warning pre-operational services to support the management of risks), LIMES (Land and Sea Integrated Monitoring for Environment and Security), GMOSS (Global Monitoring for Security and Stability), SAFER (Services and Applications For Emergency Response), and G-MOSAIC (GMES services for Management of Operations, Situation Awareness and Intelligence for regional Crises) (GMES, 2010). The United Nations Platform for Space-based Information for Disaster Management and Emergency Response (UN-SPIDER, 2010) has been established by the UN to ensure that all countries have access to and develop the capacity to use space-based information to support the disaster management cycle. They are working on a space application matrix that will provide the satellite-based approaches for each type of hazard and each phase of the disaster management cycle. Overviews on the use of space-based information in hazard inventory assessment can be found in CEOS (2003), Tralli et al. (2005), IGOS (2007), and Joyce et al. (2009).

For a number of hazards, satellite-based information is the major source for generating hazard inventories and hazard monitoring (e.g., tropical cyclones, forest fires, and drought). For other hazards, such data support ground-based measurements (e.g., earthquakes, volcanic eruptions, and coastal hazards). Some hazard types cannot be recorded by a network of measurement stations, as these do not have specific measurable characteristics (e.g., landslides, forest fires, and snow avalanches). There are also many areas where recorded information is not available. Thus, the identification of hazardous phenomena may require techniques such as automatic classification or expert visual interpretation of remotely-sensed data.

Automated classification methods make use of reflectance variations in different parts of the electromagnetic spectrum, and by data collected from active microwave and light detection and ranging (LiDAR) sensors. For flooding applications, Earth-observation satellites can be used for mapping historical events and sequential inundation phases, including duration, depth of inundation, and direction of current (Smith, 1997). Geomorphological information can be obtained using optical (LANDSAT, SPOT, IRS, and ASTER) and microwave (ERS, RADARSAT, ENVISAT, and PALSAR) data (Marcus and Fonstad, 2008). The use of optical satellite data is commonly hampered by the presence of clouds, and hazard mapping is also hampered in areas with vegetation cover. The use of synthetic-aperture radar (SAR) data are therefore better

for mapping hazard events such as floods (Schumann et al., 2007).

Mapping of forest fires with satellite information is done by mapping the fires themselves using thermal sensors (Giglio and Kendall, 2001), or through the mapping of burnt areas using MODIS or AVHRR, which have a high temporal resolution (Trigg et al., 2005), or with SAR (Bourgeau-Chavez and Kasischke, 2002).

To facilitate visual interpretation of hazard phenomena that cannot be automatically obtained from satellite images (e.g., landslides) and for many geomorphological interpretations of hilly and mountainous areas, stereoscopic imagery with a high to very-high resolution is required (Metternicht et al., 2005). Very-high resolution imagery (QuickBird, IKONOS, WorldView, GeoEye, SPOT-5, Resourcesat, Cartosat, Formosat, and ALOS-PRISM) have currently become the best option for visual mapping from satellite imagery, and the number of operational sensors with similar characteristics is growing year by year as more countries are launching Earth-observation satellites with stereo capabilities and spatial resolutions of 3 m or better. The high costs may still be a limitation for obtaining high-resolution images for particular study areas, especially for multiple dates after the occurrence of main triggering events such as tropical storms or cyclones. Automatic classification of landslides using digital airphotos and very-high resolution satellite images has been applied successfully by Hervas et al. (2003), Barlow et al. (2006), and Martha et al. (2010).

Hazard inventory databases should contain information for extended periods of time so that magnitude/frequency relationships can be analysed. This requires the inclusion of high-frequency/low-magnitude events for estimating hazards with a high probability of occurrence, but should also contain sufficient low-frequency/high-magnitude events to evaluate the hazard for extreme events as well. Therefore, apart from measuring, observing, and mapping recent hazard events, it is very important to carry out extensive archive studies. For example, one of the most comprehensive projects for landslide and flood inventory mapping has been the AVI project in Italy (Guzzetti et al., 1994). Another example is from China where an analysis was made on extreme precipitation events based on datasets derived from Chinese historical documents over eastern China for the past 1500 years (Zheng et al., 2006). Hazard inventories can also be produced using participatory mapping and participatory GIS (PGIS). PGIS involves communities in the production of spatial data and spatial decision-making. For example, local people can interpret the outputs from a GIS or contribute by integrating participatory mapping of hazardous events to modify or update information in a GIS database. Capturing local knowledge and combining it with other spatial information is a central objective. This process may assist communities to look at their environment and explore alternative scenarios based on understanding of their own goals, constraints, and preferences (McCall, 2003; Peters Guarin et al., 2005).

The data and techniques described above are intended to support the generation of hazard inventory databases. Such databases may have a very large degree of uncertainty, which can be related to the incompleteness of historical information with respect to the exact location, time of occurrence, and type

Table 5 Global data sources for inventory of hazardous events and hazard assessment used in the PREVIEW project

Hazard type	Historic events	Hazards
Cyclones	UNEP/GRID-Europe, based on various raw data sources	UNEP/GRID-Europe
Cyclones storm surges	UNEP/GRID-Europe, based on Cyclones – winds data	UNEP/GRID-Europe
Droughts	UNEP/GRID-Europe based on Climate Research Unit (CRU) precipitation data	International Research Institute for Climate Prediction (IRI), Columbia University
Earthquakes	United States Geological Survey (USGS) ShakeMap Atlas	UNEP/GRID-Europe, USGS, and GSHAP (Global Seismic Hazard Assessment Project)
Fires	European Space Agency (ESA-ESRIN) and World Fires Atlas Program (ATSR).	IONA Fire Atlas
Floods	Dartmouth Flood Observatory (DFO).	UNEP/GRID-Europe
Tsunamis	National Geophysical Data Center (NGDC) Tsunami database, NOAA	Norwegian Geotechnical Institute (NGI)
Volcanoes	Smithsonian Institution Volcanoes of the world	
Landslides	Not available	Hotspots project, International Centre for Geohazards (ICG/NGI)

Source: Reproduced from UNEP/DEWA/GRID, 2010. PREVIEW Global Risk Data Platform. United Nations Environment Programme, Global Resource Information Database, Europe, Geneva. <http://www.grid.unep.ch/activities/earlywarning/preview/index.php>

of hazard. **Table 5** lists a number of sources for global-hazard inventories that have been used in the PREVIEW project (Peduzzi et al., 2009).

3.10.3.2.2 Environmental factors

The environmental factors are a collection of GIS data layers that are expected to have an effect on the occurrence of the hazardous phenomena, and can be utilized as causal factors in the prediction of future events (given numerous assumptions). The list of environmental factors in **Table 4** is not exhaustive, and it is important to select those factors that are related to a specific type of hazard in each particular environment. They represent, however, an example of data types related to topography, geology, soils, hydrology, geomorphology, and land use. The basic data can be subdivided into those that are more or less static, and those that are dynamic and need to be updated regularly. Examples of static data sets are related to geology, soil types, geomorphology, and topography. The time frame for the updating of dynamic data may range from hours to days (e.g., meteorological data and its effect on hydrology), to months and years for land-cover and land-use data. Land-use information should be evaluated with care, as this is both an environmental factor, which determines the occurrence of new events (such as forest fires, landslides, and soil erosion), as well as an element-at-risk, which may be affected by the hazards. **Table 4** provides an indication on the relevance of these factors for hazard assessment for different types of hazards (Van Westen, 2009).

As topography is one of the major factors in most types of hazard analysis, the generation of a DEM and geomorphometric analysis plays a critical role. Elevation data can be obtained through a variety of techniques, such as digitizing contours from existing topographic maps, topographic leveling, EDM (electronic distance measurement), differential Global Positioning System (GPS) measurements, digital photogrammetry, Interferometric Synthetic-Aperture Radar (InSAR), and LiDAR. Data source selection depends on a variety of factors that include data availability, price, and application. Many topographic parameters can be produced from DEMs using fairly simple GIS operations. For more

details regarding digital terrain modeling and geomorphometry, see these chapters in this volume.

The main sources for global DEMs used in hazard and risk analysis are GTOPO30 (USGS, 1997; Hastings and Dunbar, 1998) and the Shuttle Radar Topographic Mission (SRTM; Farr and Kobrick, 2000; CGIAR-CSI, 2008). The relatively low vertical accuracy of SRTM data (Falorni et al., 2005) does not make it suitable for large-scale hazard assessments. It is extensively used, however, for many small-scale applications in areas where other sources of DEM are not available, such as in tsunami-hazard assessment (Blumberg et al., 2005). ASTER-derived DEMs are also commonly used in hazard assessments for (parts of) countries in the absence of more detailed data (Fujisada et al., 2005). For smaller areas, the best option is to generate DEMs from very-high resolution images (e.g., Quickbird, IKONOS, ALOS PRISM, and Cartosat).

Microwave (InSAR) data can also be used for the generation of DEMs, but in practice it is mostly used for detecting changes in topographic heights related to different hazardous geological processes, such as land subsidence, slow-moving landslides, tectonic motions, ice movement, and volcanic activity (Massonnet and Feigl, 1998; Ferretti et al., 2001; Hilley et al., 2004; Salvi et al., 2004; Bürgmann et al., 2006). Multi-temporal InSAR analyses using techniques such as the permanent scatterers (PSInSAR; Ferretti et al., 2001) can be used to measure displacement of permanent scatterers (e.g., buildings) with millimetre accuracy, and allow the reconstruction of the deformation history (Farina et al., 2008).

For detailed measurement of displacements, networks of differential global positioning system (DGPS) receivers at fixed points are used extensively for mapping strain rates, tectonic plate movements (Vigni et al., 2005), volcanic movements (Bonforte and Puglisi, 2003), and landslides (Gili et al., 2000).

More detailed DEMs derived using LiDAR are used extensively for geomorphologic mapping and terrain classification (Asselen and Seijmonsbergen, 2006). Airborne LiDAR data can be applied to glacial hazards (Favey et al., 2002), coastal hazards (Miller et al., 2008), flood modeling (Cobby et al., 2001; French, 2003), and landslide-hazard assessment (Haugerud et al., 2003). Multi-temporal LiDAR can also be

used to model changes and quantify rates of active fluvial processes such as river-bank erosion (Thoma et al., 2005).

Topographic information is used for heuristic hazard analysis at small scales (e.g., hillshading images, physiographic classification, internal relief, and drainage density), regional scales (e.g., altitude zones, slope gradient, slope direction, contributing area, plan curvature, profile curvature, and slope length), and in physically-based modeling at local scales (e.g., local drainage direction, flow path, and slope gradient), and spread modeling (Moore et al., 2001). The use of slope-gradient maps in hazard assessment is greatly affected by the resolution of the DEM (Zhou and Liu, 2004). As a general rule of thumb, the use of slope-gradient maps is not advisable for small-scale studies (Van Westen et al., 2008), although some have used 1 km resolution DEMs to calculate slope-angle distribution (Hong et al., 2007a). In larger-scale studies, slope maps and other DEM derivatives can be used as input factors for heuristic or statistical analysis. In local-scale hazard assessment, DEMs are used in hydrology modeling and slope maps are used for physics-based modeling (Kuriakose et al., 2009a).

Geological maps represent a standard information component in the hazard assessment of many hazard types (e.g., seismic, volcanic, landslides, and soil erosion). A geological map of the world (CGMW) was developed in 2009 with maps at the 1:5 million and 1:25 million scales. OneGeology is an international initiative of the geological surveys of the world, launched in 2007 as a contribution to the International Year of Planet Earth, with the aim to create a web-based geological map of the world (OneGeology, 2010). Digital geological maps of chronostratigraphy, lithostratigraphy, faults, tectonic lineaments, tectonic units, and other themes are available online with scales ranging from 1:250 000 (for certain countries) to 1:50 million. For individual countries, geological information is generally digitally available at much larger scales. For example, through the web-portal of the USGS, scanned geological maps, as well as GIS data that can be downloaded (USGS, 2010). The subdivision of geological formations into meaningful units for hazard assessment is generally problematic at small scales of analysis. In detailed hazard studies, specific engineering geological maps are collected and rock types are characterized using field tests and laboratory measurements. For detailed analysis, 3-D geological maps have also been used, although the amount of outcrop and borehole information collected will make it difficult to use this information on a scale smaller than 1:5000 and its use is restricted mostly to a site investigation level (e.g., Xie et al., 2003). Apart from lithological information, structural information is very important for hazard assessment (e.g., earthquakes, landslides, and volcanic eruptions). At medium and large scales, attempts have been made to generate maps indicating dip direction and dip amount based on field measurements, but the success of this depends very strongly on the amount of measurements and the complexity of the geological structure (Günther, 2003).

Soil information is also required for hazard assessment. This includes soil types with associated geotechnical and hydrological properties, and soil sequences with depth information. These data layers are essential components for any physical numerical-modeling approach (e.g., earthquake amplification studies, landslides, and soil erosion). Pedologic

soil maps usually portray soil classes based on the upper soil horizons with rather complicated legends, and are relevant for soil erosion, drought, and forest-fire hazard assessment. Engineering soil maps describe all loose materials on top of the bedrock and portray classes according to geotechnical characteristics. They are based on outcrops, borehole information, and geophysical studies. The soil depth is very difficult to map over large areas, as it may significantly vary over a relatively small area. Soil thickness can be modeled using an interpolation technique that incorporates factors such as land use and slope (Kuriakose et al., 2009b). Digital soil information is available worldwide (FAO, 1981), and includes soil-type classification, clay mineralogy, soil depth, soil-moisture capacity, bulk density, soil compaction, and other variables. This product is not based on satellite information directly, but primarily on ground surveys and national databases.

Geomorphological maps are made at various scales to show land units based on their shape, material, processes, and genesis (e.g., Klimaszewski, 1982). No generally accepted legend exists for geomorphological maps, and there may be large variations in the information content based on the experience of the geomorphologist. An applied geomorphological mapping working group has been formed as part of the International Association of Geomorphologists (IAG) to set guidelines for geomorphological mapping and develop a digital atlas of geomorphological maps. Detailed geomorphological maps contain a wealth of information, but require extensive field mapping and are very difficult to convert into digital format (Gustavson et al., 2006). Unfortunately, traditional geomorphological mapping seems to have nearly disappeared with the developments of digital geospatial techniques, and relatively few publications on hazard and risk still focus on it (Carton et al., 2005; Castellanos and Van Westen, 2007), or replace it by using morphometric information. An important new field within geomorphology is the quantitative analysis of the topography, called geomorphometry or digital terrain analysis, which combines elements of the Earth sciences, engineering, mathematics, statistics, and computer science (Pike, 2000; Drăguț and Blaschke, 2006). Part of the work focuses on the segmentation of the topography into land-surface objects or geomorphological land units based on morphometric characteristics at multiple scales (Giles and Franklin, 1998; Miliareis, 2001), and on the extraction of landform elements (Carrara et al., 1995). Digital geomorphological maps are available for some parts of the world including Germany (GMK, 2010), Austria, and New Zealand (GNS, 2010).

Land cover can be considered as a static factor in some hazard studies, although most types of hazard assessments actually focus on the detection of land-cover changes in relation to hazard phenomena. Changes in land cover and land use resulting from human activities, such as deforestation, forest logging, road construction, fire, drought, and cultivation on steep slopes, can have an important impact on hazards. An example is the evaluation of the effect of logging and deforestation on landslides (e.g., Furbish and Rice, 1983). Land-use maps are made on a routine basis from medium resolution satellite imagery such as LANDSAT, SPOT, ASTER, and IRS1-D. Other sources for land-cover data with higher temporal and lower spatial resolution include MODIS

(Moderate Resolution Imaging Spectroradiometer; Friedl et al., 2002), MERIS (Medium Resolution Imaging Spectrometer), NOAA-AVHRR, Global Imager (GLI), and SPOT-Vegetation imagery with varying resolutions (250 m–1 km). They are used on a routine basis for monitoring the global distribution of land-cover types (e.g., 10-day basis; Cihlar, 2000). Specific change-detection algorithms that can be used for land-cover studies are reviewed by Coppin et al. (2004). Seasonal and inter-annual variations in land cover that may be caused by natural disasters and land-use changes can be detected using high temporal frequency satellite data.

Several initiatives have produced global land-cover maps for different time periods. For example, the CORINE Land Cover 2000 dataset (CLC2000) has been produced using remotely sensed imagery to produce a land-cover database at a scale of 1:100 000, a positional accuracy of 150 m, and a minimum mapping unit of 25 ha in Europe, and a resolution of 1 km globally. A more recent map is the ESA Globcover global land-cover map based on MERIS data acquired between mid-2005 and mid-2006 (Arino et al., 2007). For individual continents, more detailed land-cover information is available (e.g., Africover, 2010).

Hazard and risk assessments require a multitude of data from different sources. Therefore, it is important to have a strategy for data availability. Important information concerns include data quality, metadata, and multi-user databases. Many project-specific data sets can be used for various purposes (e.g., resource management and risk assessment). This requires that the potential users know what data exist and have access. Spatial-risk information requires the use of a spatial data infrastructure, where through the internet basic GIS data can be shared among the different technical and scientific organizations involved in hazard and risk assessment. A spatial data infrastructure is the foundation or basic framework (e.g., a system or organizational scheme) with policies, resources, and structures to make spatial information available to decision makers when they need it, where they need it, and in a form where they can use it (almost) immediately. The website where the data are actually exchanged is called a clearinghouse. A good example of that is the European ORCHESTRA project (ORCHESTRA, 2009), which designed and implemented the specifications for a service-oriented spatial data infrastructure for improved interoperability among risk-management authorities in Europe. In the framework of the CAPRA project of the World Bank (CAPRA, 2009), the GeoNode was developed as an open-source platform that facilitates the creation, sharing, and collaborative use of geospatial data for risk assessment (GeoNode, 2010). Examples of initiatives that focus on spatial-data infrastructure for disaster relief include Reliefweb (2010), Alernet (2010), HEWSweb (2010), and GDACS (2010).

3.10.3.3 Hazard Assessment Examples

As indicated in Table 3, hazard assessment is carried out at various scales, and the methods for hazard assessment are determined by the type of hazard and by the availability of input data (Table 4). This section discusses the main

approaches for hazard assessment used at various geographic scales.

3.10.3.3.1 Global hazard assessment

Hazardous events can encompass large areas such as windstorms, drought, earthquakes, and tsunamis. Therefore, global or international hazard assessment is required. For example, the Global Seismic Hazard Mapping Project (GSHAP, 1999), a demonstration project of the UN/International Decade of Natural Disaster Reduction, was conducted in the 1992–1998 period with the goal of improving global standards in seismic-hazard assessment. The GSHAP produced regional seismic-hazard maps for most parts of the world that display the global seismic hazard as peak ground acceleration (PGA) with a 10% chance of exceedance in 50 years, corresponding to a return period of 475 years. The procedure involves the identification of seismo-tectonic zones in which earthquake characteristics were analyzed from historic earthquake databases. For each point, seismic hazard is then analyzed using modules (Arnold, 1989).

For windstorms, international databases exist for tropical cyclones in different parts of the world. For the North Atlantic region, for example, the HURDAT database (Jarvinen et al., 1984) contains all historic Hurricane tracks. Windstorm-hazard models generate a set of stochastic events based on historical and modeled windstorm tracks, with parameters on intensity, size, and shape. For each simulated track, data are calculated for wind velocity together with associated levels of storm surge, and rainfall intensities using empirical relations (Mouton and Nordbeck, 2003). Areas that may inundate due to tidal changes are mapped using a DEM in coastal zones (Lavelle et al., 2003). Drought-hazard assessment at an international level is carried out using monthly average precipitation data (e.g., the Weighted Anomaly of Standardized Precipitation (WASP)) developed by the International Research Institute for Climate and Society (IRI), computed on a $2.5 \times 2.5^\circ$ grid (Lyon and Barnston, 2005).

For other hazards, such as floods and landslides, information at international levels is too general for the estimation of hazards, as the hazard events are too localized and require more detailed information. Nadim et al. (2006, 2009) made an attempt to generate a global landslide-hazard map, making use of general spatial data sets with global coverage, such as an SRTM-derived DEM with 1 km spatial resolution, the geological map of the world at 1:25 million scale, a soil-moisture index, monthly precipitation data, and the Global Seismic Hazard Mapping Programme (GSHAP) results. Given the poor resolution of the data as compared to the specific conditions in which landslides occur, however, the results are only a general indication of landslide susceptibility. Hong et al. (2007a) presented a qualitative method for a global landslide-susceptibility map using GIS-based map overlay techniques, combining several layers of different parameters (e.g., elevation, slope, land use, etc.). Recently, an attempt to provide global-scale landslide early warnings in near real time using stochastic models combining a global landslide database, TMPA rainfall estimates, SRTM DEM, and MODIS land-cover products was conducted at Columbia University, the success of which was mainly limited by the lack of completeness of the landslide database and the quality of the rainfall estimates from Tropical Rainfall

Measuring Mission and Multi-satellite Precipitation Analysis (TMPA) (Kirschbaum et al., 2009). Global flood-hazard studies are difficult to carry out, as the DEMs available at global scale are generally not of sufficient detail for flood modeling applications. One example of an approach used for flood-hazard mapping over very large areas is based on an inventory of past flood events (e.g., from Dartmouth Flood Observatory), coupled with a very simple flood model based on the HYDRO1k Elevation Derivative Database (USGS, 1996; Verdin and Greenlee, 1996). HYDRO1k is a geographic database developed to provide comprehensive and consistent global coverage of topographically derived data sets, including streams, drainage basins, and ancillary layers derived from the USGS 30 arc-second DEM of the world.

At the global scale, few approaches have been carried out for multi-hazard assessment that attempt to provide general indicators or risk indices for countries, or for parts of countries, mainly for comparison of risk levels between countries. Dille et al. (2005) developed a methodology for global hazard and risk assessment for the main hazard types in Table 3. Peduzzi et al. (2009) presented a model designed for the United Nations Development Programme as a component of the Disaster Risk Index (DRI), which aims at monitoring the evolution of risk. Four hazards (droughts, floods, cyclones, and earthquakes) were modeled using a GIS based on the datasets shown in Table 5.

3.10.3.3.2 (Inter)National hazard assessment

Hazard assessment is commonly carried out for individual continents or countries, as they are related to the same administrative area and controlled by national or international governments (e.g., EU, USA, and China). The methodology for hazard and risk assessment is standardized, and mostly follows established guidelines that are requested by governments (e.g., the European Floods Directive). The applications at the (inter)national level are more refined than those carried out globally, and require higher-resolution data. For example, the European Flood Directive (EFD) indicated that preliminary flood-risk assessments in Europe should be completed by 2011, flood hazard and risk maps should be available by 2013, and flood-management plans should be completed by 2015 (EFD, 2007). In order to accomplish these goals, standardized methods, datasets, and GIS-based tools are to be used for the assessment and monitoring of flood risk for the whole of Europe. Flood-hazard maps are generated based on DEMs with a resolution ranging between 100 m and 1 km. The hazard factor is estimated by using hydrological modeling (e.g., LISFLOOD) at different scales and for many return periods (Barredo, 2007; van der Knijff et al., 2010). Modeling of extreme precipitation and resulting river discharge is calculated in real time, and flood forecasts are made for the whole of Europe. In the USA, the Federal Emergency Management Agency (FEMA) has established a national flood-hazard mapping project with the Federal Insurance and Mitigation Administration's Hazard Mapping Division, through their national flood insurance program (FEMA, 2010).

Similar initiatives in Europe are in the field of forest fires. The European Forest Fire Information System (EFFIS) makes a rapid assessment of the burned areas through a series of daily

images from the MODIS instruments on board the TERRA and AQUA satellites, and displays fires with burned area of approximately 40 ha or larger from a web-GIS (Ayanza et al., 2003). A third example that is implemented at both the European level as well as globally is the MARSOP-3 project on crop yield forecasting, carried out by the Joint Research Centre (JRC) of the EC, with other partners. This system includes the management of a meteorological database, an agro-meteorological model and database, low-resolution satellite information, statistical analyses of data, crop-yield forecasting, and publishing of bulletins containing analysis, and forecasts and thematic maps on crop-yield expectations using a Web-GIS application (Reidsma et al., 2009). An overview on the use of satellite data for drought monitoring and hazard assessment can be found in Henricksen and Durkin (1986), Peters et al. (2002), and White and Walcott (2009). The aforementioned software tools are used for early warning as well as for hazard assessment for the whole of Europe.

In the USA, a GIS-based tool for earthquake hazard assessment, ShakeMaps, was developed by the USGS in cooperation with regional seismic-network operators. ShakeMaps provides near-real-time maps of ground motion and shaking intensity after important earthquakes. It can also be used to generate hazard maps using scenario earthquakes (Wald et al., 1999). Later, a methodology was developed for modeling of seismic site conditions using topographic slope as a proxy, using the SRTM30 database, which provided the average shear-velocity down to 30 m (Wald et al., 2004). Initiatives to incorporate open-source software in seismic-hazard assessment have been taken by OpenSHA (2010) and by the Global Earthquake Model (GEM, 2010), an international initiative to develop uniform and open standards and platforms for calculating earthquake risk worldwide. The GEM brings together all major players in the earthquake risk assessment field, including partners from the insurance sector, international organizations, public organizations, and research centers from all over the world.

In terms of landslide-hazard assessment, this scale is still too general to be able to map individual landslide phenomena. The analysis of landslide hazards at this scale is still done by weighting a number of input maps (e.g., Malet et al., 2009; Castellanos and Van Westen, 2007).

3.10.3.3.3 Provincial and municipal level

At local and municipal scales, spatial information is generally of sufficient quality to run more sophisticated models, which can be either empirical (e.g., statistical) or deterministic (physically-based). A flood-hazard assessment example follows. The first step is to transform catchment characteristics like topography, relief, and land cover, complemented with hydrological boundary conditions, into estimates of the discharge at various locations along the river downstream. This can be done with (distributed) 1-dimensional models. These kinds of models are very useful to assess the response of the river to extreme events and to changes in the topography and land cover. Typical models to do this are HEC-HMS and HEC-RAS of the US Army Corps of Engineers, MIKE-SHE (Refsgaard and Storm, 1995), IHDM (Beven et al., 1987), LISFLOOD (De Roo et al., 2000), and HEC-RAS (Brunner, 2002). They require the characterization of the terrain through

a series of cross-sections perpendicular to the direction of flow for which the average water depth and flow-velocity are calculated. This type of modeling is typically applied for catchment analysis, and the underlying assumption is that all flow is parallel to a predefined river-network. In near-flat terrain with complex topography, it cannot be assumed that all flow will be parallel to the main river. Also in urban environments and in areas with a dominant presence of man-made structures, models are required that calculate flow in both X- and Y-directions. Such models like SOBEK (Stelling et al., 1998; Hesselink et al., 2003), Telemac 2D (Hervouet and Van Haren, 1996), and MIKE21 can also be applied in the case of diverging flow at a dike breach. They require high-quality DEMs, which ideally are generated using LiDAR data (Dal Cin et al., 2005; Alkema and Middelkoop, 2005). The flood modeling is generally carried out at a municipal to provincial scale for a selected stretch of the river. These models provide information on how fast the water will flow and how it propagates through the area. They are very suitable for assessing the effects of the surface topography, like embanked roads and different land-cover types on the flood behavior (Stelling et al., 1998).

Furthermore, for landslide-hazard assessment, the provincial and municipal scales offer many more possibilities, as sufficient information can be collected on hazard inventories and the factors that control the location of landslides (Dai et al., 2002). Dai et al. (2002) differentiated between statistical methods and physically based models. Guzetti et al. (2005) provided an overview of the various statistical methods that can be applied, focusing on the use of multivariate statistical methods in which landslide inventories for different periods are used in combination with environmental factors for predicting landslide activity within slope units that are defined from a DEM. Van Asch et al. (2007) provided an overview of the physically based modeling approaches. Most of the physically based landslide models make use of the infinite-slope model, and are therefore only applicable to modeling shallow landslides. They can be subdivided into static models that do not include a time component, and dynamic models, which use the output of one time step as input for the next time step. Physically-based models for shallow landslides account for the transient groundwater response of the slopes to rainfall, and the effect of earthquake acceleration (Van Beek and van Asch, 2004).

The provincial and municipal scales are also the most appropriate for volcanic hazard assessment, as a lot of this work depends on the determination of the eruptive history on the basis of geological investigation and age dating (Tilling, 1989). Given different volcanic eruption scenarios, several modeling techniques can be carried out for the various volcanic hazards (ash fall, lava flow, pyroclastic flow, and lahars). Most of these hazard-assessment methods require some sort of spread modeling, where the volcanic products are distributed over the terrain away from the vent. This requires the use of dynamic models (Zuccaro et al., 2008). The evaluation of volcanic hazards from tephra fallout is determined by utilizing volcanic ash volumes, eruption height, and wind information (Connor et al., 2001). Remote sensing also plays an important role in volcanic-hazard assessment (e.g., Kerle and Oppenheimer, 2002).

3.10.3.3.4 Community level

Approaches based on local knowledge and experiences may be useful in developing countries, where detailed information required for conventional model-based risk analyses facilitated by GIS is generally not available. For instance, historical records on river discharges and rainfall are commonly missing, whereas knowledge about hazardous events is generally available within the local communities (Ferrier and Haque, 2003). A vast quantity exists of undocumented local knowledge on disaster occurrences in the field, which usually remains untapped because of the lack of funding, a format to systematically collect it, and a low commitment to do so (Hordijk and Baud, 2006). Anderson and Woodrow (1998) stated that much of the information needed for risk assessment and mitigation can be obtained from local people who generally already know what the situation is, but do not always have the skills for understanding and organizing what they know. Several organizations, such as the International Federation of Red Cross and Red Crescent Societies (IFRC), have developed community-based assessment instruments for analyzing disaster situations at the grassroots level, and for improving the community's expertise in identifying and articulating its needs and reducing its vulnerabilities. Some examples of these community-based methods are named "Capacity and Vulnerability Assessment (CVA)", "Hazards, Vulnerability and Capacity Assessment (HVCA)", and "Damage, Needs and Capacity Assessment methods (DNCA)" (Prevention Consortium, 2010). These methods aim at eliciting tacit local knowledge within communities on historic disaster events, the perception of hazards, characterization of elements-at-risk, identifying the main factors of vulnerability, coping mechanisms, and disaster reduction scenarios. The application of such collaborative approaches is not common in many developing countries, and decision-making about risk is commonly done in a top-down approach by local authorities where specialists diagnose problems, formulate alternatives, and determine options without a meaningful consultation with communities (UN-ESCAP, 2003). Hazard specialists commonly consider that community participation is difficult to achieve, and the information perceived is unscientific, not always easy to retrieve, difficult to be expressed in quantitative terms, or needs to be converted into spatial formats (Peters Guarin, 2008).

The integration of geo-information systems and local-community knowledge relevant to hazards, vulnerability, and risk modeling is still in an initial stage (Maskrey, 1998; Ferrier and Haque, 2003; Zerger and Smith, 2003). Very often the sketches, paper maps, historical profiles, and other results obtained through participatory mapping are not kept after a risk project has finished, leading to a loss of valuable information. As Cannon et al. (2003) advised, these products need to be converted from raw data into useful spatial information that allows the community and other participants to develop analytical processes for risk analysis and exploration of management alternatives. Several authors have shown that local communities are indeed the primary sources of information for flood depths, time of occurrence, severity measured in terms of damage, and the like (Whitehouse, 2001; Alcantara-Ayala, 2004; Rautela, 2005). Systematic collection of data from significant events using public participation can provide a very

useful component for the development of data-sets that can be used as input for risk studies at the community level, and as a basis for risk management and community planning (Ireland, 2001). Information from local communities can also be useful in calibrating and verifying risk and disaster scenarios (Bassolé et al., 2001; Peters Guarin, 2008).

3.10.4 Elements-At-Risk and Vulnerability

The next step in risk assessment, after analyzing the hazard, is to evaluate the elements-at-risk. There are many different types of elements-at-risk and they can be classified in various ways. In this section, several types of elements-at-risk and their data sources are evaluated, followed by a discussion on how these are used in vulnerability assessment.

3.10.4.1 Elements-At-Risk Information

Elements-at-risk inventories can be carried out at various levels depending on the requirement of the study. Table 6 provides a more detailed description. Elements-at-risk data should be collected for basic spatial units, which may be grid-cells on a global scale (see Tables 3 and 6), administrative units (countries, provinces, municipalities, neighbourhoods, and census tracts), or so-called homogeneous units with similar characteristics in terms of type and density of elements-at-risk. Risk can also be analyzed for linear features (e.g., transportation lines) and specific sites (e.g., a dam site). The risk assessment will be done for these spatial units of the elements-at-risk, rather than those used in the hazard assessment. In the HAZUS methodology (FEMA, 2004), the loss estimation is done based on census tracts.

Digital information on coastlines, international boundaries, cities, airports, elevations, roads, railroads, water features, and cultural landmarks are available from different sources such as the Geonetwork established by FAO (2010), with available data comprising base layers (e.g., boundaries, roads, and rivers), thematic layers (e.g., protected areas), or a backdrop image (e.g., World Forest, 2000).

One of the most important spatial attributes of the mapping units for an elements-at-risk inventory is land use. The land use determines to a large extent the type of buildings that can be expected in the unit, the economic activities that are carried out, and the density of the population for different time periods during the day. Land-cover and land-use maps are prepared by image classification at small scales or through visual interpretation at larger scales. Ebert et al. (2009) developed a method using object-oriented image classification methods for the automatic characterization of land-use types in urban areas.

3.10.4.1.1 Collaborative mapping and Mobile-GIS

Elements-at-risk information is collected from a wide variety of sources. There are also many areas in the world for which no detailed digital data are available on elements-at-risk. In such situations, data should be digitized from analog maps, or in case these also do not exist, be mapped in the field, for instance, using mobile GIS. With the use of mobile GIS, it is

possible to directly collect the spatial information based on a high-resolution image that can be uploaded into a palmtop computer or smart phone, and link it with attribute information that is collected in the field. Some of the most used tools for mobile GIS in urban elements-at-risk mapping are ArcPad (Montoya, 2003) and Cybertracker (McCall, 2008).

Several initiatives have been established for collaborative mapping of topographic features, also referred to as "crowdsourcing". For example, OpenStreetMap is a free editable map of the whole world, which is made using collaborative mapping by volunteers. It allows users to collect, view, edit, and use geographical data in a collaborative way from anywhere on Earth (OpenStreetMap, 2010). Another crowdsourcing example is "Ushahidi" (Ushahidi, 2010), which means "testimony" in Swahili, which was initially developed to map reports of violence in Kenya in 2008, and which has been used later in many disaster events to rapidly collect and visualize spatial information. Other applications that are specifically directed to post-disaster relief coordination are "Sahana" (Sahana, 2010) and "Virtual Disaster Viewer" (Virtual Disaster Viewer, 2009). Sahana is a free web-based disaster management system developed after the Indian Ocean tsunami as a collaboration tool that addresses the common coordination problems during a disaster. The Virtual Disaster Viewer is a crowd-sourcing tool for collaborative disaster impact and damage assessment, which has proven to be effective after the Haiti earthquake in 2010. Hundreds of earthquake and remote-sensing experts were assigned specific areas (tiles) of the affected areas to review and provide their assessment by comparing before and after high-resolution satellite images, which became available on Google Earth™ immediately after the disaster, and which served as the basis for the collaborative mapping. Such collaborative-mapping applications might become a very important tool in the future.

3.10.4.1.2 Population data

People are the most important elements-at-risk, and population data exhibit a static and dynamic component. The static component relates to the number of inhabitants per mapping unit and their characteristics, whereas the dynamic component refers to their activity patterns and their distribution in space and time. Population distribution can be expressed as either the absolute number of people per mapping unit or as population density. The way population data are collected and represented in a risk assessment depends on the scale of analysis (see Table 3) and the availability of information (Rhind, 1991).

Census data are the obvious source for demographic data. They are used as benchmark data for studying population changes, and are key input for making projections concerning population, households, labour force, and employment. Census data are costly to collect, and updating of population information is carried out on average every 10 years. Census data are aggregated to census tracts, and normally data at an individual household level are confidential. This is also the reason why risk assessment is normally carried out at the census tract level (FEMA, 2004). Census tracts are divisions of land that are designed to contain 2500–8000 inhabitants with relatively homogeneous population characteristics, economic status, and living conditions. Census data may also contain

Table 6 Main elements-at-risk and how they can be spatially represented at various mapping scales

	<i>Scale</i>				
	<i>Global</i>	<i>Continental</i>	<i>National</i>	<i>Provincial/Municipal</i>	<i>Community</i>
Basic unit Population	1 km grid or countries Gridded population map	90–1 km grid and countries Gridded population map	30–90 m and municipality By municipality ● Population density	Census tract By Census tract ● Population density ● Daytime/Night-time	Groups of buildings People per building ● Daytime/Night-time ● Gender ● Age ● Education, etc.
Buildings	N.A.	Gridded building density map	By municipality ● Number of Buildings	By Census tract ● Generalized use ● Height ● Building types	Building footprints ● Detailed use ● Height ● Building types ● Construction type ● Quality/Age ● Foundation
Transportation networks	N.A.	Main roads, railroads, harbours, and airports	Road & railway networks, with general traffic density information	All transportation networks with detailed classification, including viaducts etc. & traffic data	All transportation networks with detailed engineering works & detailed dynamic traffic data
Lifelines	N.A.	Main powerlines	Only main networks ● Water supply ● Electricity	Detailed networks: ● Water supply ● Waste water ● Electricity ● Communication ● Gas	Detailed networks and related facilities: ● Water supply ● Waste water ● Electricity ● Communication ● Gas
Essential facilities	N.A.	By Municipality ● Number of essential facilities	As points ● General characterization ● Buildings as groups	Individual building footprints ● Normal characterization ● Buildings as groups	Individual building footprints ● Detailed characterization ● Each building separately
Agricultural data	Gridded main land cover types, crops	Gridded maps: ● Crop types ● Yield information	By homogeneous unit ● Crop types ● Yield information	By cadastral parcel ● Crop types ● Crop rotation ● Yield information ● Agricultural buildings	By cadastral parcel, for a given period of the year ● Crop types ● Crop rotation and time ● Yield information
Ecological data	Main land cover types, crops	Natural protected areas with international approval	Natural protected area with national relevance	General flora and fauna data per cadastral parcel.	Detailed flora and fauna data per cadastral parcel
Economic data	GDP	By region: Economic production, import/export, type of economic activities	By Municipality ● Economic production ● Import/export ● Type of economic activities	By Mapping unit ● Employment rate ● Socio-economic level ● Main income types plus larger scale data	By household ● Employment ● Income ● Type of business plus larger scale data

Source: Adapted from Van Westen, C.J., Castellanos Abella, E.A., Sekhar, L.K., 2008. Spatial data for landslide susceptibility, hazards and vulnerability assessment: an overview. Engineering Geology 102(3–4), 112–131.

other relevant characteristics that are used in risk assessment, such as information on age, gender, income, education, and migration.

For larger areas, census data may be aggregated into larger administrative units. For large parts of the world, however, census data are not available, out dated, or unreliable. Therefore, other approaches have been used to model population distribution with remote sensing and GIS, based on a number of factors, such as land cover, roads, slopes, and night-time illumination. The use of remote-sensing data in combination with other data to redistribute population information over smaller areas based on general population data for large administrative units is also referred to as "dasymeric mapping" (Balk et al., 2006). Global population data are available from the LandScan Global Population Database (Bhaduri et al., 2007; LandScan, 2010) that provide the average population over 24 h in a 1 km resolution grid. The Global Rural-Urban Mapping Project (GRUMP) is another example of modeling human populations in a common geo-referenced framework (GRUMP, 2004), as is the African Population Database (APD, 2010). Higher-resolution population databases have also been developed for specific areas, especially in low-income countries where limited information is available and there is a need to generate population information using satellite data. Tatem et al. (2007) made a comparison between semi-automated population distribution mapping for several countries in East Africa, based on 30 m Landsat ETM data, and concluded that these produced more accurate results than existing products at a cost of \$0.01 per km².

For risk assessment at municipal or community level, population is required at a high spatial resolution for every census tract or even for each building. In the absence of census data, static-population information can be derived directly using high-resolution satellite imagery (e.g., Harvey, 2002) or through a building-footprint map, where the land-use type and the floor-space are used to estimate the number of people present in a particular building (Chen et al., 2004; Lwin and Murayama, 2009).

3.10.4.1.3 Building data

After population, buildings are the second most important group of elements-at-risk. They house the population, and the "behaviour" of a building under a hazard event determines whether the people in the building might be injured or killed. In order to assess the potential losses and degree of damage of buildings, it is important to analyze the type of negative effects that the event might have on the building exposed to it, and the characteristics of the building. The negative effects of hazardous events on buildings can be classified into a number of groups depending on the type of hazard (Blong, 2003; Hollenstein, 2005). Figure 7 depicts a schematic overview of the various hazard processes that may occur and that have a different effect on buildings. For instance, a building may be impacted by a mass, and the damaging effects would be determined by the volume of the mass, speed of impact, and the medium, such as rocks, soil, debris, snow, water, or air. Buildings are also affected by undercutting (erosion or landslides), shaking (earthquakes), inundation, fires, loss-of-support (subsidence), gasses, or loading (e.g., volcanic ashes). In each of these situations, particular building characteristics

are important for evaluating the damaging effects, such as structural type, construction materials, application of building code, age, maintenance, roof type, height, floor space, volume, shape, proximity to other buildings, proximity to hazard source, proximity to vegetation, and openings (FEMA, 2004; Jones et al., 2005; Grünthal et al., 2006; Douglas, 2007).

For risk maps that express losses in economic terms, an estimation of building costs is also required. Several sources of information can be used, such as data on house prices from real-estate agencies, information from cadastres that indicate the value used as the basis for taxation, engineering societies that calculate the replacement costs, or insurance companies (Grünthal et al., 2006). It is often difficult to get hold of the building values used by the cadastres, whereas it is easier to use the values from real-estate agencies. Samples are taken from each type of building in the various land-use classes. In some countries, building societies produce a monthly index that permits an update of property prices. Cost estimation can be based on using the replacement or market value. Apart from building costs, content costs are also very relevant, especially for those hazards that have less structural damage such as flooding.

Building information can be obtained in several ways. Ideally, data are available on the number and types of buildings per mapping unit, or even in the form of building-footprint maps. If such data are not available, building-footprint maps can be generated using screen digitizing from high-resolution images (Van Westen et al., 2002). Automated building mapping has also been carried out using high-resolution satellite images (Fraser et al., 2002), InSAR (Stilla et al., 2003), and specifically using LiDAR (Priestnall et al., 2000; Brenner, 2005; Oude Elberink and Vosselman, 2009). LiDAR data also allow the extraction of other relevant features and the calculation of shapes, building height, and volumes that are needed in risk assessment.

3.10.4.2 Vulnerability

Vulnerability is the most complicated component of risk assessment, as indicated in Figure 5, because the concept of vulnerability has a wide range of interpretations. The concept originated from the social sciences in response to the pure hazard-oriented perception of disaster risk in the 1970s. Since that time, different disciplines have developed their own concepts. Multiple definitions and different conceptual frameworks of vulnerability exist (e.g., Blaikie et al., 1994; Pelling, 2003). For more details, see the overview by Birkmann (2006). The definition of vulnerability (used in Table 1) indicates that vulnerability can be viewed as multi-dimensional (physical, social, economic, environmental, institutional, and human factors define vulnerability), dynamic (it changes over time), scale-dependent (it can be expressed at different scales from individuals to countries), and site-specific (each location might need its own approach) (Bankoff et al., 2003). Risk-assessment methods can be differentiated based on quantitative and qualitative approaches. Figure 8 presents a framework for multi-hazard risk assessment that will be subsequently explained. It is important to note that quantitative methods focus mostly on physical vulnerability,

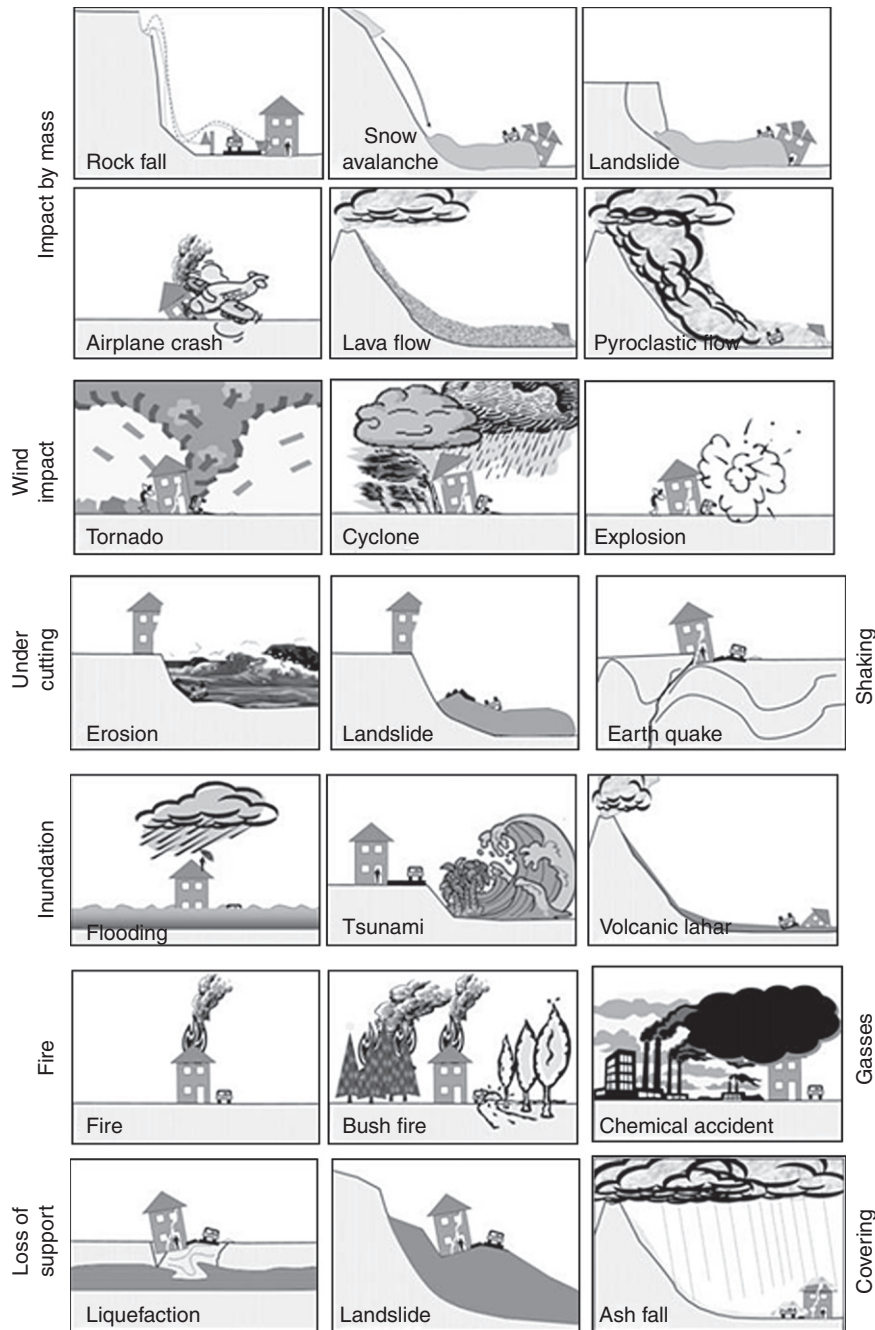


Figure 7 Examples of the types of hazardous processes to which buildings can be exposed. Each type of processes will have different effects.

whereas qualitative methods also incorporate the other definitional aspects.

Physical vulnerability is the potential for physical impact on the built environment and population. It is defined as the degree of loss to a given element-at-risk or set of elements-at-risk resulting from the occurrence of a natural phenomenon of a given magnitude, and expressed on a scale from 0 (no damage) to 1 (total damage). As can be seen from **Figures 3** and **7**, vulnerability is related to the characteristics of the elements-at-risk and to the hazard intensity. Physical vulnerability as such is therefore not a spatial component, but is

determined by the spatial overlay of exposed elements-at-risk and hazard footprints (Van Westen et al., 2009). Economic vulnerability is defined as the potential impact of hazards on economic assets and processes (i.e., business interruption, secondary effects such as increased poverty and job loss). Social vulnerability is the potential impact of events on groups within the society (such as the poor, single parent households, pregnant or lactating women, the handicapped, children, and elderly), and it considers public awareness of risk, ability of groups to self-cope with catastrophes, and the status of institutional structures designed to help them cope. Environmental

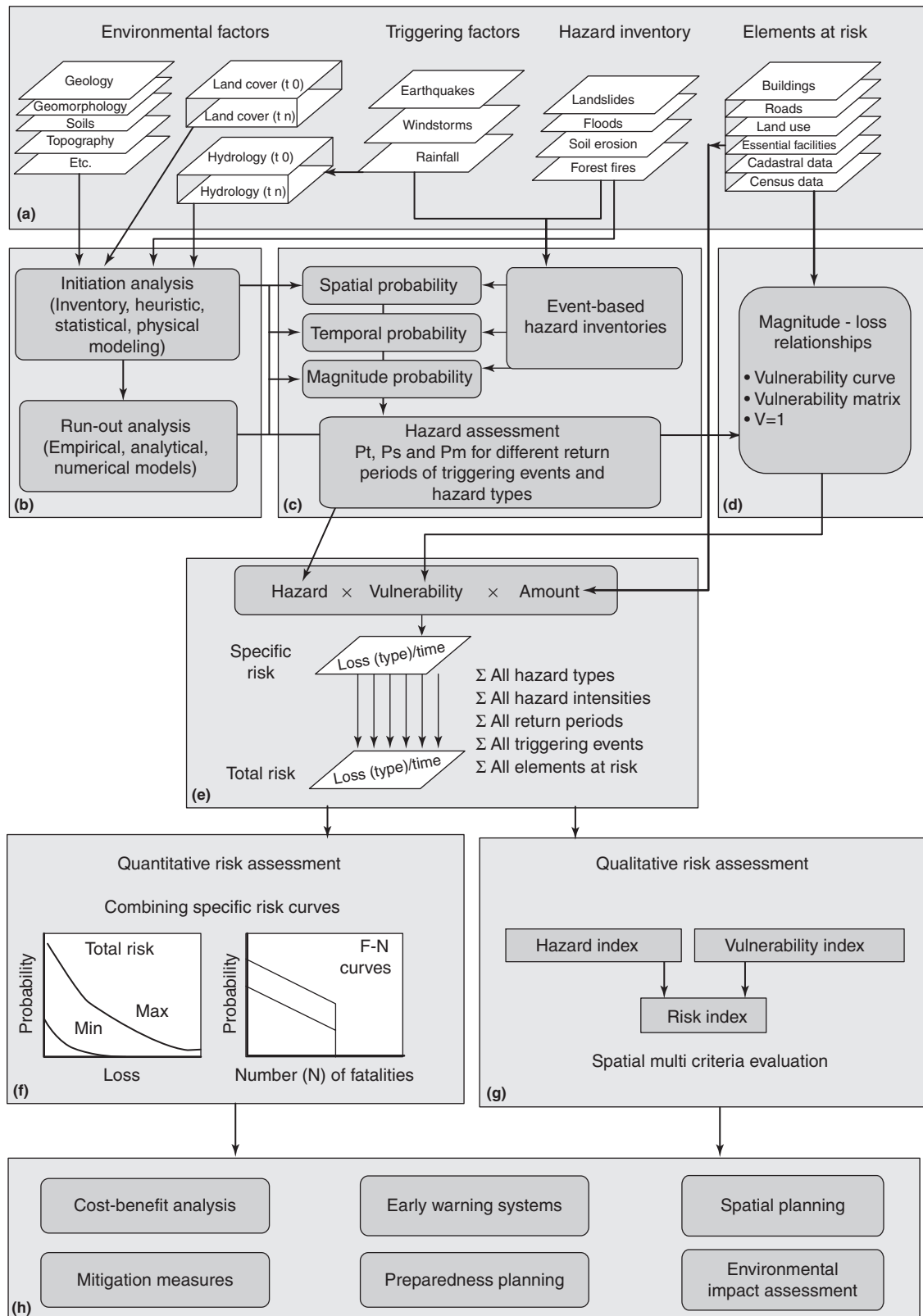


Figure 8 Framework of the use of GIS for multi-hazard risk assessment. Based on Van Westen, C.J., Van Asch, T.W.J., Soeters, R., 2005. Landslide hazard and risk zonation; why is it still so difficult? *Bulletin of Engineering Geology and the Environment* 65(2), 167–184, and Van Westen, C.J., Castellanos Abella, E.A., Sekhar, L.K., 2008. Spatial data for landslide susceptibility, hazards and vulnerability assessment: an overview. *Engineering Geology* 102(3-4), 112–131.

vulnerability evaluates the potential impacts of events on the environment (flora, fauna, ecosystems, and biodiversity) (Birkmann, 2006).

Vulnerability can be expressed or presented in various ways (Calvi et al., 2006). Vulnerability indices are based on indicators of vulnerability and are mostly used for holistic vulnerability and capacity and resilience assessment. Vulnerability tables show the relation between hazard intensity and degree of damage in the form of a table. Vulnerability curves display the relation between hazard intensity and degree of damage for a group of elements-at-risk (e.g., a certain building type) ranging from 0 to 1. Different types of elements-at-risk will show different levels of damage given the same intensity of hazard (see Figure 3). Vulnerability curves can be relative (showing the percentage of property value damaged) or absolute (showing the absolute amount of damage). Fragility curves provide the probability for a particular group of element-at-risk to be in or exceeding a certain damage state (e.g., complete destruction, extensive damage, moderate damage, and slight damage) under a given hazard intensity (FEMA, 2004). A damage probability matrix (DPM) indicates the probability that a given structural typology will be in a given damage state for a given intensity.

Measuring physical vulnerability is a complicated process, and can be done using either empirical or analytical methods (Lang, 2002). Empirical methods are either based on damage data from historical hazard events, or on expert opinion. For events that are relatively frequent and widespread, it is possible to collect information on the degree of physical damage to buildings or infrastructure after the event has occurred (e.g., Reese et al., 2007). This method is particularly suited for flooding and for earthquakes, which normally affect many buildings that are of the same type, and allow generating large enough samples in order to make a correlation between the hazard intensity (e.g., modified Mercalli intensity, ground acceleration, water depth, etc.) and the degree of damage. The result is either a DPM or a vulnerability curve. In many situations, expert opinion will be the most feasible option for obtaining vulnerability information, either because there is no prior damage information and not enough funding to apply analytical methods, or because building classifications used elsewhere do not reflect the local building stock (Douglas, 2007). This method involves the consultation of a group of experts on vulnerability to give their opinion (e.g., on the percentage damage they expect for the different structural types with different intensities of hazard).

Analytical methods are used to study the behavior of buildings and structures based on engineering design criteria, analyzing the seismic load to derive the likelihood of failure, using physical modeling tests (e.g., shake tables or wind tunnels), as well as computer simulation techniques. Analytical methods are able to model the relation between the intensity of the hazard and the level of damage of objects. They require, however, detailed numerical input data. For instance, in the case of earthquake vulnerability analysis of buildings, it is important to have geotechnical reports to establish the value of the effective peak acceleration coefficient, the value of the effective peak-velocity-related acceleration coefficient, and the soil-profile type. Spectral acceleration should also be obtained. One of the common tests is using a shake table. This is a

device for shaking structural models or building components with a wide range of simulated ground motions, including reproductions of recorded earthquake time-histories (Calvi et al., 2006).

Most of the work on the measurement of physical vulnerability is done for earthquakes, floods, and windstorms (FEMA, 2004). Even though flood vulnerability has been defined in a rather detailed manner (Moel et al., 2009), there are still many uncertainties involved. For volcanic hazards, much progress in defining vulnerability has been made in recent years (Spence et al., 2004, 2005). For mass movement, less work has been done on defining vulnerability (Glade, 2003), partly due to the large variation in mass-movement processes, the difficulty in expressing landslide intensity versus the degree of damage, and limited amount of landslide-damage data. Some approaches exist for single landslide types such as debris flows (e.g., Fuchs et al., 2007), but an integrated methodology is still lacking. Hollenstein (2005) developed an approach for multi-hazard vulnerability assessment by definition of hazards using a common set of parameters (e.g., acceleration, pressure, and temperature change) and fragility functions, so that they were applicable to all risks.

Population vulnerability can be subdivided into direct physical population vulnerability (injury, casualties, and homelessness) and indirect social vulnerability and capacity. Physical population vulnerability is mostly carried out after a building-vulnerability study by analyzing the effect of the building damage on the population inside, using different injury severity classes. Empirical relations exist for different types of hazards, although most information is available for earthquakes (Coburn and Spence, 2002; FEMA, 2004). For example, such relations are available for volcanic hazards (Spence et al., 2005), landslides (Glade et al., 2005), drought (Wilhite, 2000), flooding, and windstorms (FEMA, 2004).

The methods described above aim at quantifying physical vulnerability to natural hazards, and mostly follow an engineering approach that is restricted to quantifying the physical effects of disasters on buildings and other infrastructure, and secondary effects of these related to casualties and economic losses. Other approaches also exist that look at vulnerability in a holistic way and try to incorporate all the components of vulnerability using an indicator approach (qualitative).

3.10.5 Multi-Hazard Risk Assessment

A framework of multi-hazard risk assessment is presented in Figure 8 that identifies various components. The first component (a) represents the input data, which can be subdivided in datasets required for generating susceptibility maps, triggering factors, multi-temporal inventories, and elements-at-risk. The second component (b) focuses on susceptibility assessment, and is divided into two parts. The first one dealing with the modeling of areas where the hazard may initiate (e.g., earthquakes, landslide initiation, hydrological modelling, soil erosion, and volcanic eruptions), which can make use of a variety of different methods (inventory based, heuristic, statistical, and physically-based models). The resulting maps form

the input as source areas in the modeling of potential spreading of the phenomena (e.g., spreading of volcanic deposits, landslide run-out, flood extent modelling, seismic amplification, and forest-fire spreading).

The third component (c) deals with hazard assessment, which heavily depends on the availability of magnitude-frequency information. The susceptibility maps together with the magnitude-frequency relations of the triggering events are used to determine three components that are needed for the hazard assessment: 1) the spatial probability (indicating the probability that a given area will be affected by the hazard of a given intensity); 2) the temporal probability (indicating the probability of the event to happen in time); and 3) the magnitude probability (indicating the probability that the hazard event will have a given magnitude) (Corominas and Moya, 2008).

The fourth component (d) focuses on vulnerability assessment and indicates the various types of vulnerability assessment approaches that can be used. Component (e) in Figure 8 portrays the concept of risk assessment that integrates the hazard, vulnerability, and amount of elements-at-risk. The specific risk is calculated for many different situations related to hazard type, hazard intensity, return period of the triggering event, and type of element-at-risk. The integration of hazard, vulnerability, and risk can be done in two ways: quantitative or qualitative.

Component (f) presents the quantitative risk approach in which the results are shown in risk curves plotting the expected losses against the probability of occurrence for each hazard type individually, and also expressing the uncertainty, by generating two loss curves expressing the minimum and maximum losses for each return period of triggering events, or associated annual probability. The individual risks curves can be integrated into total risk curves for a particular area, and the population loss can be expressed as F-N curves. The risk curves can be made for different basic units (e.g., administrative units such as individual slopes, road sections, census tracts, settlements, municipalities, regions, or provinces). Component (g) deals with methods for qualitative risk assessment, which are mostly based on integrating a hazard index, and a vulnerability index, using spatial multi-criteria evaluation. The last component (h) deals with the use of risk information in various stages of disaster-risk management.

Hazards will impact different types of elements-at-risk, and it is therefore important to calculate the risk for different sectors/environments (e.g., housing, agriculture, transportation, education, health, tourism, protected areas, forests, wetlands, etc.). Risk assessment should involve the relevant stakeholders (i.e., individuals, businesses, organizations, and authorities). The methodology for conducting risk assessments can be broadly classified into qualitative and quantitative approaches.

3.10.5.1 Qualitative Approaches

Qualitative methods for risk assessment are useful as an initial screening process to identify hazards and risks. They are also used when the assumed level of risk does not justify the time and effort of collecting the vast amount of data needed for a

quantitative risk assessment, and where the possibility of obtaining numerical data is limited.

The simplest form of qualitative-risk analysis is to combine hazard maps with elements-at-risk maps in GIS, using a simple-risk matrix in which the classes are qualitatively defined (AGS, 2000). This method is widely applied, mostly at (inter)national or provincial scales where the quantitative variables are not available or they need to be generalized. Qualitative approaches consider a number of factors that have an influence on the risk. The approaches are mostly based on the development of so-called risk indices, and on the use of spatial multi-criteria evaluation. One of the first attempts to develop global-risk indicators was done through the Hotspots project (Dilley et al., 2005). In a report for the Inter-American Development Bank, Cardona (2005) proposed different sets of complex indicators for benchmarking countries in different periods (e.g., from 1980 to 2000), and to make cross-national comparisons. Four components or composite indicators reflect the principal elements that represent vulnerability and show the advances of different countries in risk management: 1) Disaster Deficit Index (DDI); 2) Local Disaster Index (LDI); 3) Prevalent Vulnerability Index (PVI); and 4) Risk Management Index (RMI). Each composite index is generated on the basis of a number of indicators. For instance, the DDI can be considered as an indicator of a country's economic vulnerability to disaster. The method has been applied thus far only in Latin America and the Caribbean. Peduzzi et al. (2005, 2009) have developed global indicators, not on the basis of administrative units but based on gridded maps. The Disaster Risk Index (DRI) (UN-ISDR, 2005b) combines both the total number and the percentage of killed people per country in large- and medium-scale disasters associated with droughts, floods, cyclones, and earthquakes based on data from 1980 to 2000. In the DRI, countries are indexed for each hazard type according to their degree of physical exposure, their degree of relative vulnerability, and their degree of risk.

At local scales, risk indices are also used, often in combination with spatial multi-criteria evaluation (SMCE). Castellanos and Van Westen (2007) present an example of the use of SMCE for the generation of a landslide-risk index for the country of Cuba, generated by combining a hazard index and a vulnerability index. The hazard index is computed using indicator maps related to event-triggering factors (earthquakes and rainfall) and environmental factors. The vulnerability index was made using five key indicators including housing condition and transportation (physical-vulnerability indicators), population (social-vulnerability indicator), production (economic-vulnerability indicator), and protected areas (environmental-vulnerability indicator). The indicators were based on polygons related to political-administrative areas, which are mostly at the municipal level. Each indicator was processed, analysed, and standardized according to its contribution to hazard and vulnerability. The indicators were weighted using direct pair-wise comparison and rank-ordering weighting methods, and weights were combined to obtain the final landslide risk-index map. The results were analyzed per physiographic region and administrative units at provincial and municipal levels. At the local level, Villagrán de Leon (2006) incorporated 3 dimensions of vulnerability that included the scale/level (from human being to national level),

the various sectors of society, and six components of vulnerability. The method uses matrices to calculate a vulnerability index that are grouped in qualitative classes (high, medium, and low).

3.10.5.2 Quantitative Approaches

Quantitative approaches aim at expressing the risk in quantitative terms, either as probabilities or expected losses. They can be deterministic (scenario-based) or probabilistic (taking into account the effect of all possible scenarios and uncertainties). Quantitative risk assessment (QRA) follows an engineering approach and focus on the evaluation of the direct physical losses resulting directly from the impact of the hazard (e.g., flooded buildings and collapsed buildings). Some also analyze indirect losses due to loss of function (e.g., disruption of transport, business losses, or clean up costs). The focus is on tangible losses that have a monetary (replacement) value. Disasters also cause a large amount of intangible losses, for example, lives and injuries, cultural heritage, environmental quality, and biodiversity. Quantitative risk assessment aims at quantifying the risk according to the equation given in [Figure 8](#). Several approaches, however, differ in how they calculate hazards and vulnerability consequences. For a number of different hazard scenarios, the consequences are plotted against the temporal probability of occurrence of the hazard events. Through these points a curve is fitted, the so-called risk curve, and the area below the curve presents the total risk. This procedure is carried out for all individual hazard types, and care should be taken to evaluate interrelations between hazards. Since the risk is normalized into annual risk, it is then possible to evaluate the multi-hazard risk, and use the risk curves as the basis for disaster-risk reduction. The (epistemic and aleatory) uncertainties are incorporated in the modeling and used to calculate exceedance probability curves, average annual losses (AAL), and probable maximum losses (PML).

Loss estimation has been carried out initially from the early days of insurance, and has evolved to computer-based catastrophe modeling since the late 1980s using advanced information technology and GIS ([Grossi et al., 2005](#)). Since the end of the 1980s, risk-modeling firms such as AIR Worldwide, Risk Management Solutions (RMS), EQECAT, and others have led the industry of probabilistic-risk modeling. Numerous integrated numerical-models were developed for simulating catastrophic hazards that account for different types of hazards. For instance, EQECAT developed a system (WORLDCA-Tenterprise) that includes 181 natural-hazard models from 95 countries ([EQECAT, 2010](#)). These software tools are proprietary, however, and were used for the insurance market.

Software tools developed by the scientific community also exist for disaster-risk management. One of the earliest publicly available software methods for loss estimation was RADIUS (Risk Assessment Tools for Diagnosis of Urban Areas against Seismic Disasters). The very simple tool enabled users to perform an aggregated loss estimation using a gridded mesh and estimate the number of damaged buildings, length of damaged lifelines, and the number of casualties and injured people ([RADIUS, 1999](#)). The best publicly available software

tool for loss estimation to-date is HAZUS (which stands for "Hazards US"), developed by FEMA together with the National Institute of Building Sciences (NIBS). The goal of FEMA was to create a methodology that was the standard national-loss methodology for assessing losses from natural hazards ([FEMA, 2004](#)). The first version of HAZUS was released in 1997 with a seismic loss estimation focus, and was extended to multi-hazard losses in 2004, incorporating losses from floods and windstorms. HAZUS was developed as a software tool under ArcView and later ArcGIS. Although the HAZUS methodology has been very well documented, the tool was primarily developed for the US, and all data formats, building types, fragility curves, and empirical relationships cannot be exported easily to other countries.

Several other countries have adapted the HAZUS methodology to their own situation (e.g., in Taiwan ([Yeh et al., 2006](#)) and Bangladesh ([Sarkar et al., 2010](#))). The HAZUS methodology has also been the basis for the development of several other open-source software tools for loss estimation. One is called SELENA (SEismic Loss Estimation using a logic tree Approach), and was developed by the International Centre for Geohazards (ICG), NORSAR (Norway) and the University of Alicante ([Molina et al., 2010](#)). Although most of the above mentioned GIS-based loss-estimation tools focus on seismic hazard, the Central American Probabilistic Risk Assessment Initiative ([CAPRA, 2009](#)) has a true multi-hazard risk focus. The aim of CAPRA is to develop a system that utilizes GIS, Web-GIS, and catastrophe models in an open platform for disaster-risk assessment, which allows users from the Central American countries to analyze the risk in their areas, and be able to make informed decisions on disaster-risk reduction. The methodology focuses on the development and use of probabilistic hazard-assessment modules for earthquakes, hurricanes, extreme rainfall, and volcanic hazards, and the hazards triggered by them, such as flooding, windstorms, landslides, and tsunamis. These are based on event databases with historical and simulated events. This information is combined with elements-at-risk data focusing on buildings and population. For the classes of elements-at-risk, vulnerability data can be generated using a vulnerability module. The main product of CAPRA is a software tool, called CAPRA-SIG, which combines the hazard scenarios, elements-at-risk, and vulnerability data to calculate loss-exceedance curves.

In New Zealand, a comparable effort includes the RiskScape methodology for multi-hazard risk assessment ([Reese et al., 2007](#); [Schmidt et al., 2011](#)). Another example of multi-hazard risk assessment is the Cities project in Australia, which is coordinated by Geoscience, Australia. Studies have been made for six cities of which the Perth study is the latest ([Durham, 2003](#); [Jones et al., 2005](#)). Also in Europe, several projects have developed multi-hazard loss estimations systems, such as the ARMAGEDOM system in France ([Sedan and Mirgon, 2003](#)) and in Germany ([Grünthal et al., 2006](#)).

The aforementioned systems focus on the assessment of losses before events, whereas other systems aim at providing fast assessments of damage directly after the occurrence of major events. For instance, the PAGER (Prompt Assessment of Global Earthquakes for Response) system, developed by the USGS is an automated system that rapidly assesses earthquake impacts by comparing the population exposed to each level of

Table 7 Relationship between stakeholders in risk management and risk visualization options

<i>Stakeholder</i>	<i>Purpose</i>	<i>Type of risk visualization</i>
General public	General information on risks over large areas	Basic WebGIS applications in which they can overlay the location of major hazard types with high-resolution imagery or topographic maps.
	Awareness raising	Animations (what if scenarios)
	Community-based DRR projects	Simple maps of the neighborhood with risk class, buildings, evacuation routes, and other features.
Businesses	Investment policies and location planning	General information about hazards and risks in both graphical and map format.
Technical staff of (local) authorities	Land use regulation/zoning	Map with simple legend including construction restricted, construction allowed, further investigation required.
	Building codes	Maps indicating the types of building allowed (building type, number of floors).
	Spatial planning	Hazard maps, with simple legends related to probabilities and possible consequences.
	Environmental Impact Assessment	Maps and possible loss figures for future scenarios.
	Disaster preparedness	Real time simple and concise Web-based information in both map and graphical forms.
Decision makers / local authorities	Decision making on risk reduction measures	Statistical information, loss-exceedance curves, F-N curves, and maps.
	Investments	Economic losses, projected economic losses for future scenarios.
	Strategic Environmental Assessment	General statistical information for administrative units.
NGO's	Influence political decisions in favor of environment and sustainable development	This can vary from simple maps to Web-based applications, depending on the objectives of the NGO.
Scientists / technical staff of hazard data producers	Hazard information exchange to public and other agencies	WebGIS applications where they can access the basic information.
	Exchange of basic information for hazard and risk assessment	Spatial Data Infrastructure / Clearinghouse for exchanging information.
Insurance industry Media	Development of insurance policy	Loss-Exceedance Curves of economic losses, F-N curves.
	Risk communication to public	Animations of hazard phenomena that clearly illustrate the problems.

shaking intensity with models of economic and fatality losses based on past earthquakes in each country or region of the world (PAGER, 2010).

3.10.5.3 Spatial Risk Visualization

Risk management cannot take place without proper risk governance. Risk governance has been promoted in the ISDR, Hyogo framework for action to: "Promote and improve dialogue and cooperation among scientific communities and practitioners working on disaster-risk reduction, and encourage partnerships among stakeholders, including those working on the socio-economic dimensions of disaster-risk reduction" (UN-ISDR, 2005a). Governance depends on the level of political commitment and strong institutions. Good governance is identified in the ISDR Framework for disaster reduction as a key area for the success of effective and sustained disaster-risk reduction (IRGC, 2005). One of the important processes in risk governance is risk communication, which is the interactive exchange of information about risks among risk assessors, managers, news media, interested groups, and the general public. An important component of that is the visualization of risk. Since risk is a spatially varying phenomenon, GIS technology is now the standard approach for the production and presentation of risk information. Risk

can be presented in the form of statistical information per administrative unit, such as a risk index value resulting from qualitative risk assessment, the probable maximum loss or the average annual loss, loss-exceedance curve for economic risk, or F-N curves for societal population risk. Risk can also be visualized in map form that depicts the spatial variation of risk.

The type of risk (qualitative/quantitative, direct/indirect, societal risk/individual risk, etc.) and the visualization technique used depends on the stakeholder to which the risk information is communicated. Table 7 provides an overview of the relation between stakeholders and the type of risk visualization.

Internet-based GIS systems have been developed in which all the individual layers are separated (multi-tier approach), thus allowing many clients to access and visualize the geo-data at the same time. A WebGIS is a special GIS tool that uses the Internet as a means to access and transmit remote data, conduct analysis, and present GIS results. WebGIS applications for risk visualization have been developed for different purposes. At the global level, the PREVIEW Global Risk Data Platform is the result of efforts of UNEP, UNISDR, UNDP, and World Bank, to share spatial data and information on global risk from natural hazards through the internet. Users can visualize, download, or extract data on past hazardous events, human and economical hazard exposure, and risk from natural

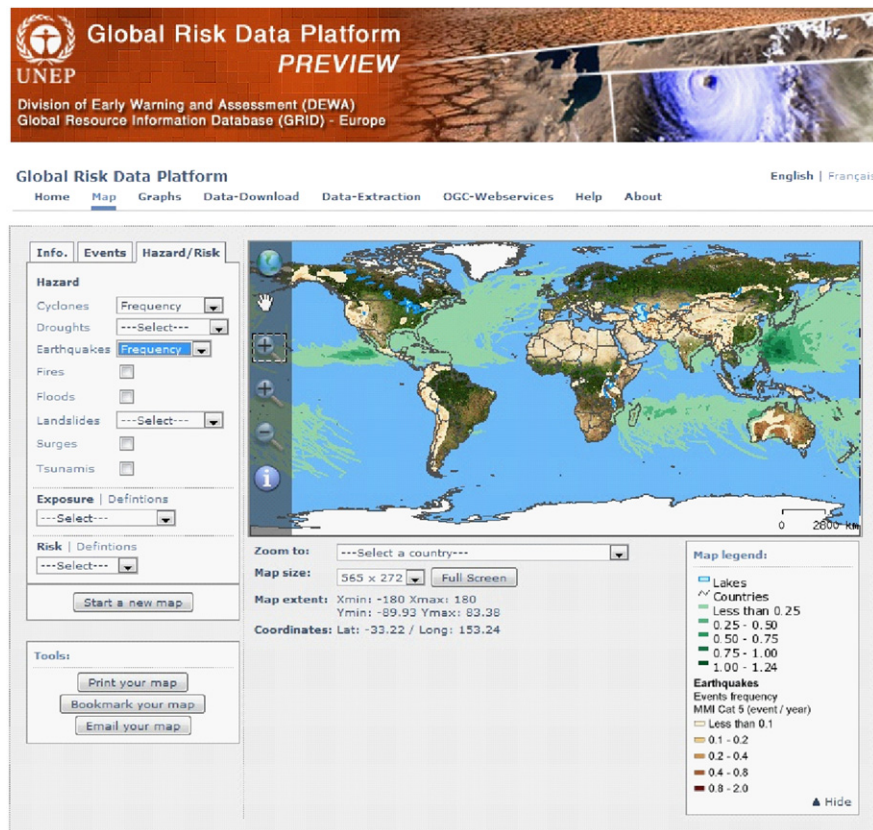


Figure 9 Global Risk Data Platform, PREVIEW. Reproduced from UNEP/DEWA/GRID, 2010. PREVIEW Global Risk Data Platform. United Nations Environment Programme, Global Resource Information Database, Europe, Geneva. <http://www.grid.unep.ch/activities/earlywarning/preview/index.php>

hazards on a platform compliant with OGC Web Services (OWS). It covers tropical cyclones and related storm surges, drought, earthquakes, biomass fires, floods, landslides, tsunamis, and volcanic eruptions (see Figure 9). The collection of data is made via a wide range of partners (UNEP/DEWA/GRID, 2010).

An example of risk visualization at the international level is the multi-hazard risk atlas for the Andean region (Comunidad Andina, 2009) that is available in paper atlas and Web-based versions. This atlas provides a comprehensive overview of the elements-at-risk in the region (population, production, and infrastructure), the hazard phenomena (earthquakes, tsunami, volcanic eruptions, landslides, flooding, cold waves, and drought), and the risks in a very well designed manner. Examples of different approaches for visualizing flood hazard and risk maps from 19 European countries, USA, and Japan are presented in EXCIMAP (2007). Many countries are also developing their own Web-based risk maps. For example, the CEDIM Risk Explorer, Germany, is a web-based map viewer that interactively presents the results of the CEDIM project "Riskmap Germany" (Müller et al., 2006). A more complicated Web-GIS system has been developed in the Netherlands, which can be accessed by the general public as part of the national risk communication strategy. A secured section of the same system can be accessed by professionals involved in risk management, allowing them to get more detailed information

required for emergency response planning. National-scale risk mapping in the Netherlands was carried out after the occurrence of major technical and flood disasters in the past decades. The Web-GIS application (see Figure 10) shows information on natural hazards (flooding, natural fires, and earthquakes), technological hazards (transportation accidents, hazardous substances, and nuclear), and vulnerable objects (Risicokaart, 2008). The flood-prone areas are defined by more than 1 m flooding depth with a frequency larger than 1/4000 per year.

3.10.6 Conclusions

This chapter provides a framework for understanding hazards assessment and disaster-risk management. Spatial data requirements and techniques for multi-hazard risk assessment have been addressed. It should be emphasized that data collection, analysis/modeling, and information production as part of this process is a complex task, because risk is a dynamic concept and has many facets. This is illustrated in Figure 11. It is evident that the world undergoes rapid changes in terms of population growth, urbanization, economic development, and socio-political structures. Furthermore, there is convincing evidence that greenhouse gas forcing may be causing changes in the Earth's climate that are expected to lead to an increase in

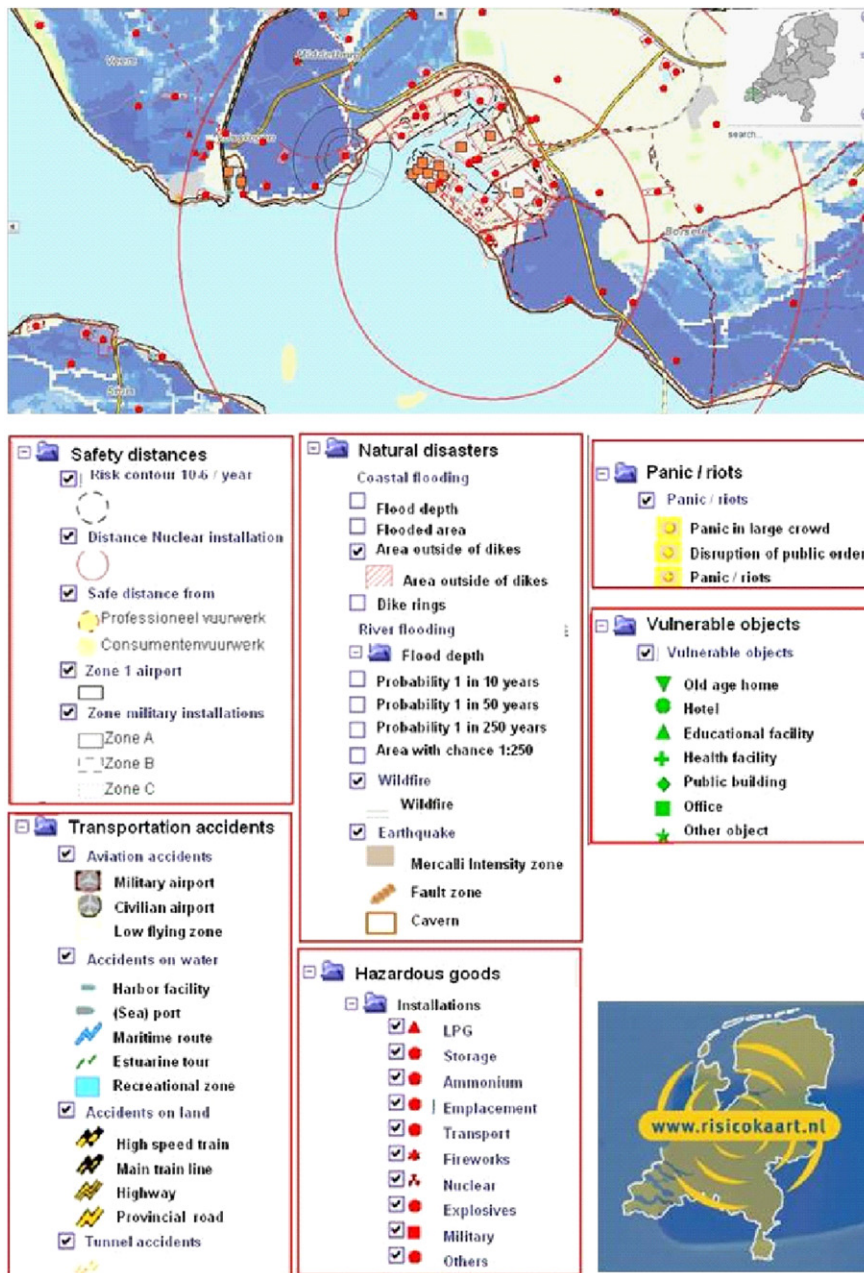


Figure 10 The national risk atlas of the Netherlands is publicly available on the internet (www.risicokaart.nl).

hazardous events due to a hydro-meteorological trigger (IPCC, 2007).

The difficulty in predicting the magnitude of these changes and the frequency of occurrence of extreme events reiterates the need for a thorough change in our adaptation management of hydro-meteorological risks (EEA, 2004). According to recent European studies, the projected impact of flooding in Europe will increase dramatically in the coming decades. By 2080, it is estimated that between 250 000 and 400 000 people will be affected each year by flooding, and the total annual expected flood damage will range between 7.7 and 15 billion Euros. These values are more than double of those in the period 1961–1990 (Ciscar, 2009). Very limited work has

been carried out up to now to include the cascading or conjoint (also called domino) effects in the analysis of future impacts of environmental changes to hydro-meteorological hazards. The exposure of elements-at-risk also increases and therefore the risk of natural hazards is constantly growing. Land-use changes will occur as a result of technological, socio-economic, and political developments, as well as global environmental change. The nature and rate of change will strongly depend on policy decisions. Many environmental problems are caused by unplanned urban expansion. By 2050, approximately 70% of all people will be living in urban areas, whereas in several countries the proportion will be 90% or more. Some of the drivers of change to the urban environment

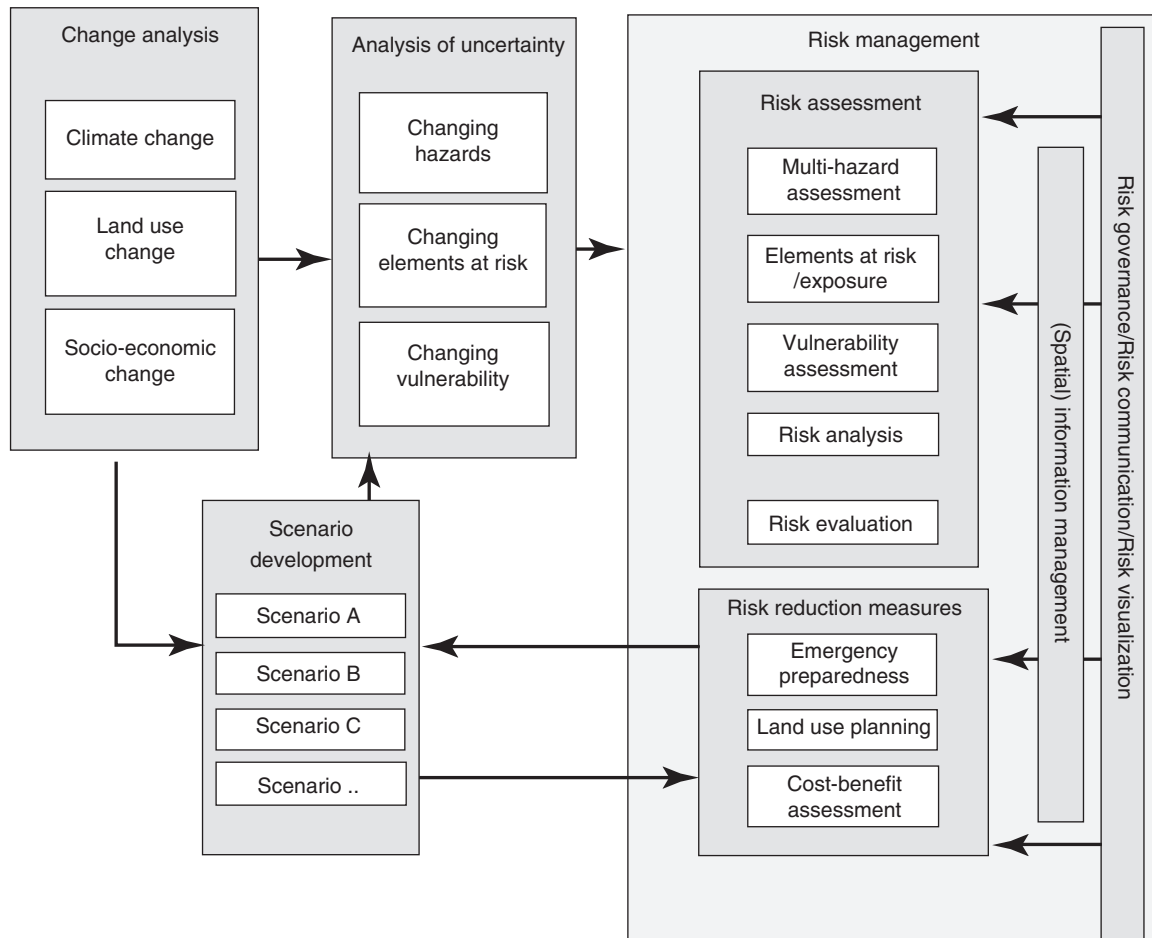


Figure 11 Framework of the implementation of environmental change scenarios in risk management.

are the global economy, cross-border transport networks, large-scale societal, economic and demographic changes, and differences in national planning laws. As the level of uncertainty of the components used in the risk equation (hazard, vulnerability, and quantification of the exposed elements-at-risk) is very high, the analysis of the changes in future risk should incorporate these uncertainties in a probabilistic manner.

Impacts of natural hazards on the environment and on the society are still tackled by mono-disciplinary approaches. The focus is reflected in the domains of scientific research (single approach and tools for each type of hazard), in the existing management tools, and in the legislative basis of these activities. Management tools, models, and local-to-regional technical solutions have been proposed by numerous projects for single hazards. Only a few of them have tackled the issue of risk assessment and management, however, from a multi-hazard perspective, especially including possible combined and domino effects. Probabilistic tools for multi-hazard risk assessment are not available to stakeholders at the local level. Insurance companies and specialized risk-assessment consultants have developed models, but these are not open for public use. The implementation of risk-management measures such as disaster-preparedness program, land-use planning, regulatory zoning and early warning systems are considered

essential. Fleischauer et al. (2006) concluded that spatial planning is only one of many aspects in risk management and that it is, in general, not properly implemented. Furthermore, multi-risk assessment approaches are not used in planning practice: Risk indicators are hardly used and vulnerability indicators are not at all.

Therefore, approaches are needed for integrating disaster-risk assessment in long-term resource allocation and land-use planning at all levels of administration. Additionally, scientific advances in hazard and risk assessment and demands of stakeholders/end-users are still not well connected. In many cases, the scientific outcomes remain rooted solely within the scientific community, or new knowledge is not fabricated enough to be implemented by stakeholders and end-users (IRGC, 2005). A key cause of the gap between the science community and stakeholders/end-users is in the complexity of human-environment interactions. This has led to the development of a diversity of approaches, commonly not easy to implement by the end-user community. A need exists for the development of a harmonized decision-making structure for applying hazard and risk mitigation through spatial planning in risk-prone areas. A need also exists for capacity building in the field of multi-hazard risk assessment, and the transfer of the knowledge from developed countries to developing countries using open-source software tools and methods

adapted to the data availabilities in these countries (Van Westen et al., 2009). The Hyogo framework of action 2005–2015 of the UN-ISDR indicates risk assessment and education as two of the key areas for the development of action in the coming years.

In conclusion, it is clear that geomorphology, geographic information science, and Earth observation (remote sensing) have made significant contributions to the understanding of natural hazard processes, and the way these can be monitored and assessed/modeled at various scales using a range of geospatial technologies. Such capabilities have also been used successfully in analyzing the risk to vulnerable societies, and the results have been communicated to stakeholders that have often used them in appropriate disaster-risk reduction strategies. Nevertheless, as extreme events and the number of vulnerable people are expected to increase in the future, more work is required to improve our ability to accurately estimate future hazards and risks. Geomorphologists should further develop their scientific work into practical applications that can be used to save lives and reduce economic losses due to natural disasters.

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Biographical Sketch



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